

REZONING STAFF REPORT

OFFICE OF PLANNING & ZONING

Tab Number: 12

Public Hearings: Planning & Zoning Board (PZB): August 4, 2021

Board of County Commissioners (BCC): September 7, 2021

Case No. and Project Name: RZ-21-21-1, US Highway 27 – ADH Holdings Property Rezoning

Applicant: Alex Goetz, P.E. with KPM Franklin

Owner: ADH Holdings, LLC

Requested Action: Amend Planned Commercial District (CP) #2001-71 with a new CP ordinance to allow

self-storage use, and approval consideration of central water and central sewer system

connection waiver.

Staff Determination: Staff finds the rezoning application consistent with the Land Development Regulations

(LDR) and Comprehensive Plan.

Case Manager: Janie Barrón, Senior Planner

PZB Recommendation:

Subject Property Information

Size: 27.11 +/- Acres

Location: South of US Highway 27, in the Clermont area.

Alternate Key No.: 1017211 and 1101085

Future Land Use Category: Regional Office

Existing Zoning District: Planned Commercial District (CP) by Ordinance 2001-71

Proposed Zoning District: Planned Commercial District (CP), to allow self-storage use

Joint Planning Area/ISBA: City of Groveland Interlocal Service Boundary Agreement (ISBA)

Overlay Districts: N/A

Adjacent Property Land Use Table

Direction	Future Land Use	Zoning	Existing Use	Comments	
North Municipality		Municipality	Principal Arterial and Commercial	Across US 27, Single-Family Dwellings, non-residential uses	
South	Urban Medium Density	Neighborhood Commercial (C-1)	Mobile Home Park (MHP)	Clerbrook Golf & RV Resort	
East	Regional Office	C-1	MHP	Clerbrook Golf & RV Resort	
West	Regional Office	Community Commercial (C-2)	Community Facility Use	LCSB Bus Transportation Facility	

- Summary of Analysis -

The application seeks to amend Planned Commercial District (CP) #2001-71 with a new CP ordinance to allow self-storage use. The subject 27.11 +/- acres, identified by Alternate Key Numbers 1017211 and 1101085, are zoned Planned Commercial District (CP) by Ordinance #2001-71, designated as Regional Office Future Land Use Category (FLUC), and are located within a Major Commercial Corridor pursuant to Comprehensive Plan (Comp Plan) Policy I-1.3.10.6. Currently, the parcel is vacant and undeveloped. The parcels are generally located along US Highway 27. Ordinance #2001-71 allows specific community and retail uses but does not include the proposed self-storage use as depicted on the concept plan (Attachment "A").

The subject parcel is located within the City of Groveland Utility Notification Area; the City of Groveland provided documentation indicating capacity to service the project with water and wastewater service (Attachment "B"). However, the application includes a request to the Board of County Commissioners (BCC) to consider a waiver to the central water and central sewer system connection requirements per LDR Section 6.12.01(A), LDR Section 6.12.01(B), Comp Plan Policy IX-2.2.2, and Comp Plan Policy IX-3.1.2 as the Applicant has indicated that the services are located north of Highway 27 and the subject parcel is located south of Highway 27 (Attachment "C"). Approval of the waiver will allow the use of individual well and septic tank system on the property for the proposed self-storage use. The proposed on-site septic system and well shall be permitted by the Florida Department of Health. However, the proposed CP ordinance contains a condition that approval to waive the central water and central sewer service system connection requirements pursuant to LDR Section 6.12.01(A), LDR Section 6.12.01(B), Comp Plan Policy IX-2.2.2, and Comp Plan Policy IX-3.1.2 is hereby granted until such time as the service becomes available south of Highway 27, in accordance with the Comprehensive Plan and LDR, as amended.

The subject parcel is located within the City of Groveland ISBA and the application was provided to the City of Groveland to review. The City of Groveland had no comments or objections to the request.

- Analysis -

Land Development Regulations Section 14.03.03 Standards for Review.

A. Whether the proposed rezoning conflicts with any applicable provisions of the Code.

Ordinance #2001-71 allows specific community and retail uses but does not include the proposed self-storage use; and the application seeks an amendment to CP Ordinance #2001-71 to allow self-storage use.

Amending Ordinance #2001-71 to allow self-storage use is consistent with LDR Section 3.00.02, which states that the purpose of the CP zoning district is to provide for commercial uses currently available in any other commercial districts and intended to establish CP uses individually under approved site plans.

Amending Ordinance #2001-71 to allow self-storage use is consistent with LDR Section 3.01.03, which allows self-service storage.

B. Whether the proposed rezoning is consistent with all elements of the Lake County Comprehensive Plan.

Amending CP Ordinance #2001-71 to allow self-storage use is consistent with all applicable elements of the Comprehensive Plan. The subject parcels are designated with a Regional Office FLUC, which allows commerce uses and commercial activities pursuant to Comp Plan Policy I-1.3.10.

The subject parcels are located within the U.S. 27 Major Commercial Corridor, which allows Commercial uses pursuant to Comp Plan Policy I-1.3.10. The proposed uses are consistent with the term "Commercial", which is defined as commercial, retail, office, and light industrial uses, pursuant to Comp Plan Policy I-1.3.10.

C. Whether, and the extent to which, the proposed rezoning is inconsistent with existing and proposed land uses.

Although the subject parcel is vacant and undeveloped, the proposed Planned Commercial (CP) rezoning to accommodate a self-storage use is consistent with the Regional Office FLUC of the area. The proposed self-storage use is consistent with the C-1 and C-2 zoning districts to the south, east and west. Furthermore, the proposed self-storage use is consistent with the surrounding parcels which contain commercial uses.

D. Whether there have been changed conditions that justify a rezoning.

The proposed rezoning to amend CP Ordinance #2001-71 to allow self-storage use is consistent with all applicable elements of the Comprehensive Plan. The subject parcels are designated with a Regional Office FLUC, which allows commerce uses and commercial activities pursuant to Comp Plan Policy I-1.3.10. The proposed amendment to the Ordinance is compatible with the allowable commercial activities permitted for parcels located within the Urban Future Land Use Series and will result in an orderly and logical development pattern.

The subject parcels are located within the U.S. 27 Major Commercial Corridor, which allows Commercial uses pursuant to Comp Plan Policy I-1.3.10. The proposed uses are consistent with the term "Commercial", which is defined as commercial, retail, office, and light industrial uses, pursuant to Comp Plan Policy I-1.3.10.

E. Whether, and the extent to which, the proposed rezoning would result in demands on public facilities, and whether, or to the extent to which, the proposed rezoning would exceed the capacity of such public facilities, including, but not limited to police, roads, sewage facilities, water supply, drainage, solid waste, parks and recreation, schools and fire and emergency medical facilities.

Water and Sewer

City of Groveland provided documentation indicating capacity to service the project with water and wastewater service (Attachment "B"). However, the application includes a request to the Board of County Commissioners (BCC) to consider a waiver to the central water and central sewer system connection requirements per LDR Section 6.12.01(A), LDR Section 6.12.01(B), Comp Plan Policy IX-2.2.2, and Comp Plan Policy IX-3.1.2 (Attachment "C"). Approval of the waiver will allow the use of individual well and septic tank system on the property for the proposed self-storage use. The proposed on-site septic system and well shall be permitted by the Florida Department of Health. However, the proposed CP ordinance contains a condition that approval to waive the central water and central sewer service system connection requirements pursuant to LDR Section 6.12.01(A), LDR Section 6.12.01(B), Comp Plan Policy IX-2.2.2, and Comp Plan Policy IX-3.1.2 is hereby granted until such time as the service becomes available south of Highway 27, in accordance with the Comprehensive Plan and LDR, as amended.

Office of Parks and Recreation

Based on the Trail Master Plan, the U.S. Highway 27 Trail is proposed to run along U.S. Highway 27. Should the proposed trail be developed, additional right-of-way may be required.

Office of Public Safety

Lake County Fire Rescue Station #83 is located seven (7) miles from the subject property at 15303 Ferndale Community Road, Minneola, and will provide advanced life support should an emergency on the property demand this service. Fire protection water supply and emergency access will be addressed during the preliminary plat review process, should the rezoning request be approved by the Board.

Schools

The request is not anticipated to adversely impact school capacities.

Solid Waste

The request is not anticipated to adversely impact solid waste capacities or levels of service.

<u>Transportation Concurrency</u>

The standard Level of Service (LOS) for the impacted roadway of US 27 is "D" with capacity of 2100 trips in the peak direction. Currently, the impacted segment SR 19 to CR 561 is operating at "C" fifty (50) percent. This project will be generating approximately twenty-one (21) pm peak hour trips, in which fifteen (15) trips will impact the peak hour direction.

Applicant will be required to conduct a Tier 1 letter requesting an exemption from full Transportation Concurrency Traffic Impact study prior to site plan approval.

F. Whether, and the extent to which, the proposed rezoning would result in significant adverse impacts on the natural environment.

The proposed development will have an environmental impact on the currently undeveloped property. All sensitive resources will be addressed through the development review process. An environmental assessment dated within six months of the development application will be required. New development will be required to meet all criteria contained within the LDR and Comprehensive Plan.

G. Whether, and the extent to which, the proposed rezoning would affect the property values in the area.

The application does not contain any information regarding proposed development impact on property values.

H. Whether, and the extent to which, the proposed rezoning would result in an orderly and logical development pattern.

The proposed amendment is consistent with the purpose and intent of the CP zoning district and the Regional Office FLUC.

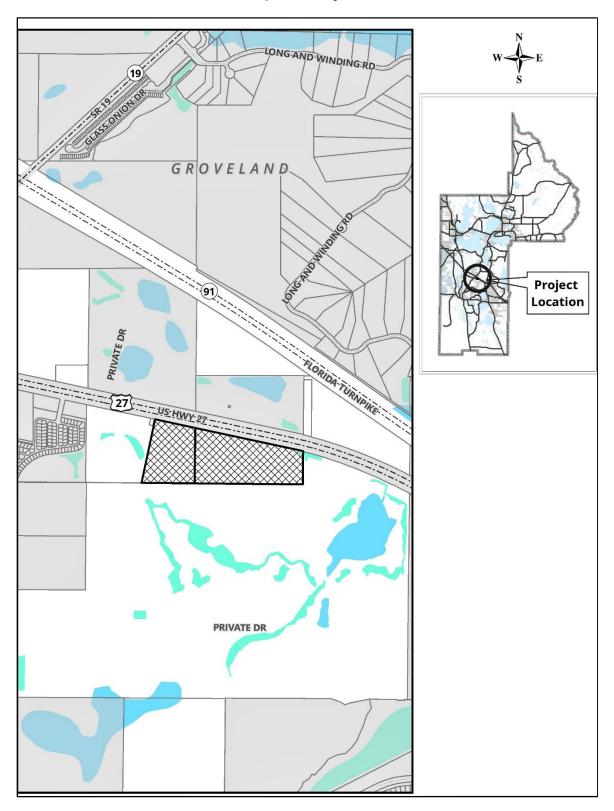
I. Whether the proposed rezoning would conflict with the public interest, and in harmony with the purpose and intent of these Regulations.

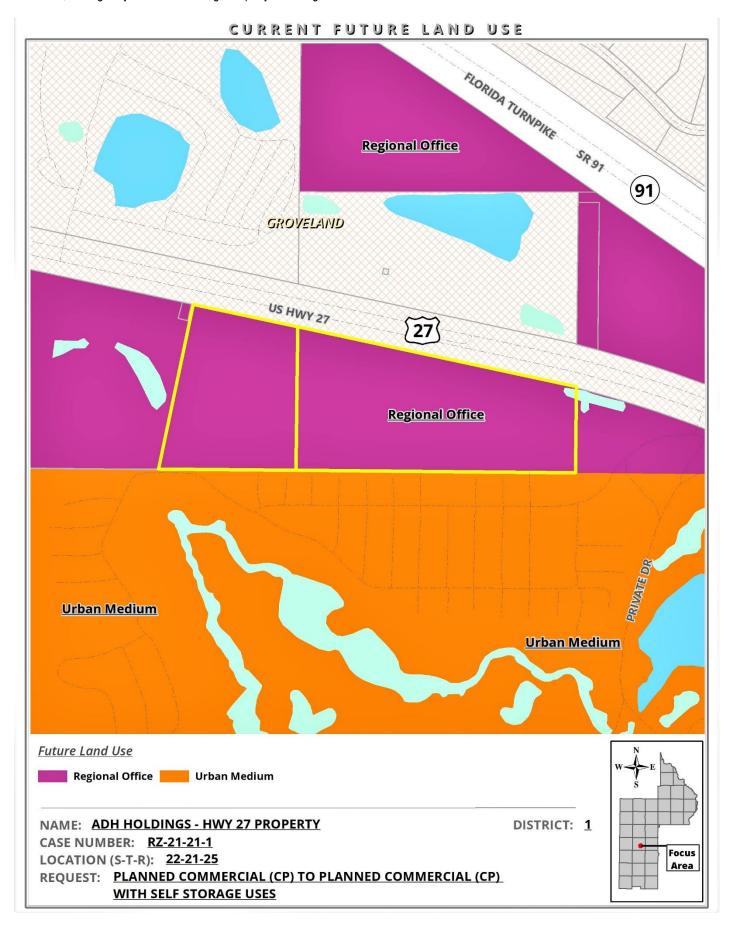
The request is in harmony with the general intent of the Comprehensive Plan and LDR as stated in Sections A through H above.

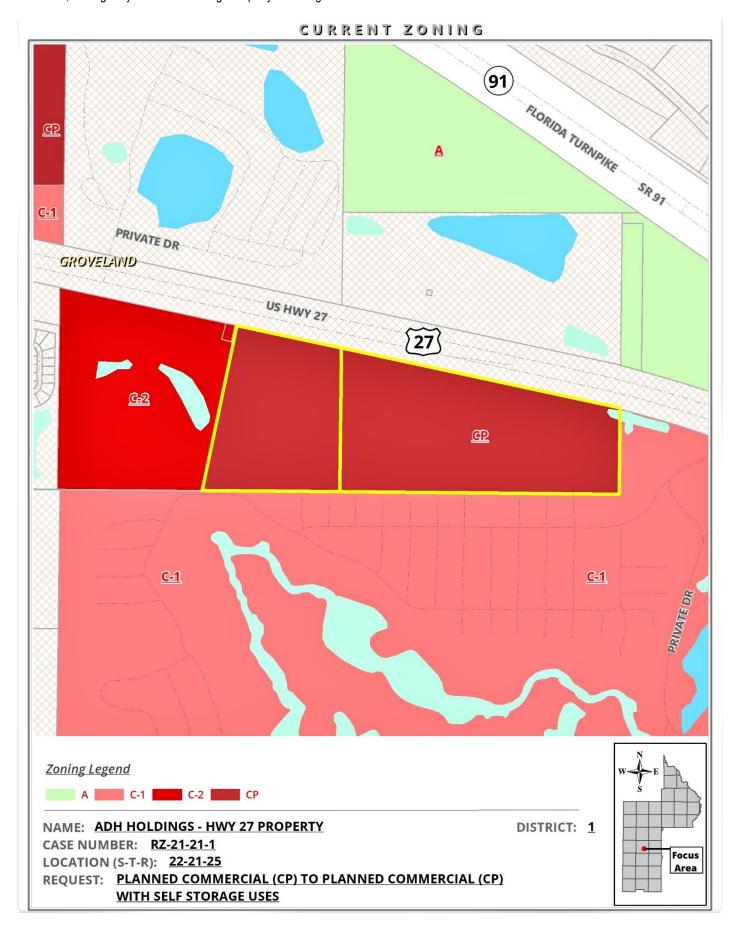
J. Any other matters that may be deemed appropriate by the Lake County Zoning Board or the Board of County Commissioners, in review and consideration of the proposed rezoning.

This rezoning application includes a request to the Board of County Commissioners (BCC) to consider a waiver to the central water and central sewer system connection requirements per LDR Section 6.12.01(A), LDR Section 6.12.01(B), Comp Plan Policy IX-2.2.2, and Comp Plan Policy IX-3.1.2. Approval of the waiver will allow the use of individual well and septic tank system on the property for the proposed self-storage use until such services become available south of Highway 27.

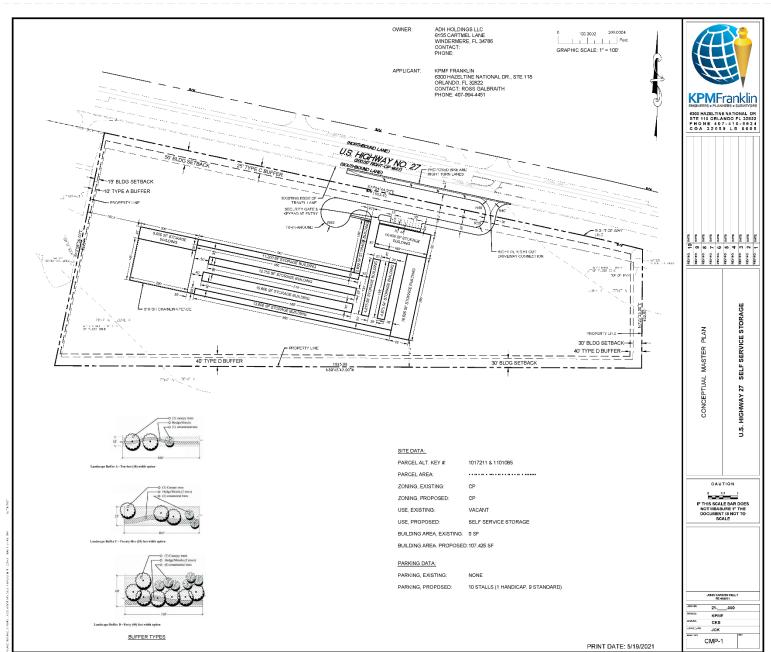
Map of Subject Parcel







Attachment "A" – Concept Plan



Attachment "B" - City of Groveland Utility Notification



Office of Planning and Zoning

Utility Notification

In an effort to assure governmental cooperation and assistance in the use of approved utility facilities, Lake County shall, per Land Development Regulations, Section 6.12.00, require connection to those facilities upon development, within 1,000 feet of an approved central sewage system and/or within 300 feet of an approved central water system.

The owner of the following property has either a pending public hearing, commercial project under review or is in the process of obtaining a permit. It is understood that a one-day turn around for this information is required so that delays for issuance will be minimized.

Please acknowledge the availability to serve the following property with central utility systems.

The applicant is propo Single-Family Dwelling			Duplex	Commerc	cial			
Administrative Lot Split		Commerci	al Project	Rezonir	ng_X			
Legal description: S	ection 22 To	wnship 21	Range 25	Alt Key #101721	1, 1101085			
Subdivision	l	_ot	Block A	dditional Legal attac	hed			
Hook up to Central Sew Hook up to Central Water	er is (is or is not)	within	300 feet of the at	ove described prop	erty.			
The City of Grovelar	ıd		will provide imme	diate hook up to this	s property for:			
Central Sewage: Yes _ Will the connection to the	X No le central sewage	_ system be v	Central Wia agravity li	ater: Yes X ne or aforce m	No nain/pump?			
Wellfield Protection: To protect the principal source of water in Lake County, per section 6.03.00 of the Land Development Regulations, the area within 1,000 feet radius shall be considered a wellhead protection area.								
This property is or is not within 1,000 feet of an existing or future wellhead.								
Please attach any condi	tions that affect th	he availabi	of provision of se	rvice to this propert	y.			
City Official or Private P	rovider Signature		W/					
Print Name and Title:	J Fish		J'	Date 7	21.21			
Please return this completed form to the Office of Planning & Zoning via facsimile to (352) 343-9767, or email it to zoning@lakecountyfl.gov .								
To be completed by Count	y staff: Staff N	lame:			· (
Date Received:	Address	#:	Proj	ect Name:				
Office of Planning & Zoning Utility Notification					Revised 2017/10 Page 1 of 1			

Attachment "C" - Central Sewer System Connection Waiver Request



6300 Hazeltine National Drive, Suite 118 Orlando, Florida 32822 (407) 410-8624 www.kpmfranklin.com

July 19, 2021

Jaine Barron Senior Planner Lake County 315 W. Main Street, Room 510 Tavares, Fl 32779

Subject: Rezoning Application – US Highway 27 Property

Project No. 2021060004, Application Request No. 4483

Alt Keys 1017211 and 1101085 Utility Connection Waiver Request

Dear Ms. Barron:

KPM Franklin, on behalf of our client, and as an authorized agent representing the landowner of the property at ALT Keys 1017211 and 1101085 would like to request a waiver from the requirement to connect to the Public Water and Sewer Lines on the North Side of US Highway 27 for our proposed storage facility use.

We understand that the City of Groveland has a 16-inch water line, a sewer force main, and reclaimed water lines along the north side of US Highway 27. Due to the low level of intensity of our proposed use, we prefer not to connect to the existing utility lines at this time. The utilities are located on the far side of the Highway and connecting to them would cause an undue burden onto our client.

Please consider our Waiver Request as part of our rezoning application.

KPM Franklin

Alex T. Goetz, P.E. Project Manager

 $P: ABCFWS \setminus ABC_Storage_000_Groveland \ Vapplications \setminus 2021.07.19_Groveland \ Utility \ Notification \setminus Waiver \ Request. docx \qquad Page 1 of 1 \cap ABCFWS \setminus ABC_Storage_000_Groveland \ Vapplications \setminus 2021.07.19_Groveland \ Utility \ Notification \setminus Vapplications \setminus 2021.07.19_Groveland \ Utility \ Notification \setminus Vapplications \setminus 2021.07.19_Groveland \ Utility \ Notification \setminus Vapplications \setminus Vapplica$

ORDINANCE #2021-XX US Highway 27 – ADH Holdings Property RZ-21-21-1

AN ORDINANCE OF THE LAKE COUNTY BOARD OF COUNTY COMMISSIONERS AMENDING
THE LAKE COUNTY ZONING MAPS; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Alex Goetz with KPM Franklin (the "Applicant") submitted a rezoning application on behalf of ADH Holdings, LLC (the "Owner"), to amend Planned Commercial District (CP) Ordinance 2001-71 with a new ordinance to allow self-storage use; and

WHEREAS, the subject property consists of 27.11 +/- acres, is located along US Highway 27, in the Groveland area within Section 22, Township 21 South, Range 25 East, having Alternate Key Numbers 1017211 and 1101085, and are more particularly described as:

From SW cor of SE $\frac{1}{4}$ run N 89 deg. 46' 5" E 676.97 ft for POB, run N 11 deg 38' 02" E 807.34 ft to S r/w line of US Hwy 27, S 78 deg. 21' 58" E along said r/w line to E line of SW 1/4 of SE 1/4, S along said E line of SW 1/4 of SE 1/4 to S line of SE 1/4, W along said S line of SE 1/4 to POB; and SE 1/4 of SE 1/4 of Hwy in Sec 22 Twp. 21S Rge. 25E.

WHEREAS, on January 18, 1973, Rezoning Resolution 1973-1 was approved by the Lake County Board of County Commissioners to rezone the parcel from Agriculture to C-1; and

WHEREAS, on November 24, 1998, Rezoning Ordinance #1998-94 was approved by the Lake County Board of County Commissioners to rezone the parcel from Neighborhood Commercial (C-1) and Planned Commercial (CP) to RV; and

WHEREAS, on April 21, 2001, Rezoning Ordinance 2001-71 was approved by the Lake County Board of County Commissioners to rezone the parcel from RV to Planned Commercial (CP) to allow C-1 and C-2 uses; and

WHEREAS, the subject property is located within the Regional Office Future Use Category as shown on the Lake County Comprehensive Plan Future Land Use Map (FLUM); and

WHEREAS, the Lake County Planning & Zoning Board reviewed Petition RZ-21-21-1 on 4th day of August 2021, after giving notice of the hearing on the petition for a change in zoning, including notice that the petition would be presented to the Board of County Commissioners of Lake County, Florida, on 7th day of September 2021; and

WHEREAS, the Board of County Commissioners reviewed the petition, the recommendations of the Lake County Planning & Zoning Board, staff report, and any comments, favorable or unfavorable, from the public and surrounding property owners at a public hearing duly advertised; and

WHEREAS, upon review, certain terms pertaining to the development of the above-described property have been duly approved; and

WHEREAS, the approval of this ordinance shall supersede and replace any and all previous zoning ordinances on the subject property, including Ordinance 2001-71, 1998-94 and 1973-1.

NOW THEREFORE, BE IT ORDAINED by the Board of County Commissioners of Lake County, Florida, that:

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- **Section 1.** Terms. The County Manager or designee shall amend the Lake County Zoning Map to 1 2 show the Planned Commercial District (CP) in accordance with this Ordinance. All uses 3 specified must be generally consistent with the Concept Plan as shown in Exhibit "A" of this Ordinance. To the extent where there are conflicts between the Concept Plan and 4 5 this Ordinance, the Ordinance will take precedence. Previously approved Ordinances 2001-71, 1998-94 and 1973-1 will be superseded and replaced upon the adoption of this 6 new ordinance. 7 **A. Utility Connection Waivers.** Approval to waive the central water and central sewer 8 service system connection requirements pursuant to LDR Section 6.12.01(A), LDR 9 Section 6.12.01(B), Comp Plan Policy IX-2.2.2, and Comp Plan Policy IX-3.1.2 is hereby 10 granted until such time as the service becomes available south of Highway 27, in 11 accordance with the Comprehensive Plan and LDR, as amended. 12 B. Land Uses. 13 1. Self-Service Storage 14 2. Church 15 3. Community Residential Home 16 4. Daycare Center 17 5. Family Daycare Home 18 6. Family Residential Home 19 7. Medical Services and Offices 20 21 8. Nursing Home Professional Office 22 10. RV Sales and Services 2.3 11. Hotel or Motel 24 25 12. Retail, Convenience 13. Research Services 26 14. Financial Institution, Banking 27 15. Personal Care Services 28 Accessory uses may be approved by the County Manager or designee. Any other 29 use of the property will require approval of an amendment to this Ordinance by the 30 Board of County Commissioners. 31 C. Open Space, Impervious Surface Ratio, and Building Height. Open space, 32
 - impervious surface ratio and building height shall be in accordance with the Land Development Regulations (LDR), as amended.

Ordinance #2021-XX RZ-21-21-1, US Highway 27 – ADH Holdings Property **D.** Development Standards/Design Criteria. Development shall adhere to commercial 1 2 design standards in accordance with the Comprehensive Plan and LDR, as 3 amended. **E. Setbacks.** Setbacks shall be in accordance with the LDR, as amended. 4 **F.** Parking Requirements. Off-street parking must be provided in accordance with the 5 LDR, as amended. 6 G. Landscaping, Buffering, and Screening. All new development must provide 7 landscaping in accordance with the LDR, as amended. 8 H. Environmental Requirements. 9 1. An environmental assessment dated within six (6) months of the development 10 application submittal will be required. The environmental assessment must 11 12 specify the presence of vegetation, soils, and any threatened or endangered 13 species that may exist on the site. Any State permitting or mitigation will be required before development can commence. 14 2. Environmental resources shall be protected in accordance with the 15 Comprehensive Plan and LDR, as amended. 16 I. Noise Compliance. Development shall comply with noise protection provisions of 17 the LDR, as amended. 18 J. Transportation Improvements. 19 20 21 22

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- 1. Sidewalks will be required per LDR Commercial Design Standards, as amended.
- 2. A Tier 1 letter requesting an exemption from full Transportation Concurrency traffic Impact study will be required with the development application prior to site plan approval.
- 3. All access management shall be in accordance with the FDOT, Comprehensive Plan and LDR, as amended.
- K. Utilities. Central water and sewer connection shall be required when services become available in accordance with the Comprehensive Plan and LDR, as amended.
- L. Stormwater Management. The stormwater management system must be designed in accordance with all applicable Lake County and St. Johns River Water Management District requirements.
- M. Floodplain Management. The Developer will be responsible for any flood studies required for developing the site and to comply with Federal Emergency Management Agency (FEMA) regulations, Comprehensive Plan, and LDR. Any development within the floodplain as identified on the FEMA maps will require compensating storage.
- N. Lighting. Exterior lighting must be in accordance with the LDR, as amended, and consistent with Dark-Sky Principles.

- **O. Signage.** All signage must be in accordance with the LDR, as amended.
 - P. Concurrency Management Requirements. Any development must comply with the Lake County Concurrency Management System, as amended.
 - **Q. Development Review and Approval.** Prior to the issuance of any permits, the Applicant shall submit a development application for site plan review generally consistent with the Conceptual Plan attached as Exhibit "A" to be approved in accordance with the Comprehensive Plan and LDR, as amended.
 - **R. Future Amendments to Statutes, Code, Plans, or Regulations.** The specific references in this Ordinance to the Florida Statutes, Florida Administrative Code, Lake County Comprehensive Plan and LDR shall include any future amendments to the Statutes, Code, Plans, or LDR.

Section 2. Conditions.

- **A.** After establishment of the facilities as provided in this Ordinance, the property may only be used for the purposes identified in this Ordinance. Any other proposed use must be specifically authorized by the Lake County Board of County Commissioners.
- **B.** No person, firm, or corporation may erect, construct, enlarge, alter, repair, remove, improve, move, convert, or demolish any building structure, add other uses, or alter the land in any manner within the boundaries of the above-described land without first obtaining the necessary approvals in accordance with the Lake County Code, as amended, and obtaining the permits required from the other appropriate governmental agencies.
- **C.** This Ordinance will inure to the benefit of, and will constitute a covenant running with the land, and the terms, conditions, and provisions of this Ordinance will be binding upon the present Owners and any successor and will be subject to each and every condition set out in this Ordinance.
- D. The transfer of ownership or lease of any or all of the property described in this Ordinance must include in the transfer or lease agreement, a provision that the purchaser or lessee is made good and aware of the conditions established by this Ordinance and agrees to be bound by these conditions. The purchaser or lessee may request a change from the existing plans and conditions by following the procedures contained in the LDR, as amended.
- E. Action by the Lake County Code Enforcement Special Master. The Lake County Code Enforcement Special Master will have authority to enforce the terms and conditions set forth in this Ordinance and to recommend that the ordinance be revoked.
- **Section 3. Severability.** If any section, sentence, clause, or phrase of this Ordinance is held to be invalid or unconstitutional by any court of competent jurisdiction, the holding will in no way affect the validity of the remaining portions of this Ordinance.

1 2 3	Section 4.	this Ordinance to the Secretary of State for the State of Florida in accordance with Section 125.66, Florida Statutes.				
4	Section 5.		is Ordinance will become effective as provided by la	aw.		
5						
6		ENACTED this	day of	, 2021.		
7		FILED with the Sec	retary of State	, 2021.		
8		EFFECTIVE		, 2021.		
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10			BOARD OF COUNTY COMMISSIONERS			
11			LAKE COUNTY, FLORIDA			
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14				 		
15			SEAN M. PARKS, CHAIRMAN			
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18	ATTEST:					
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22		COONEY, CLERK OF				
23		OF COUNTY COMMIS	SIONERS			
24	LAKE CO	UNTY, FLORIDA				
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26	40000					
27	APPROVI	ED AS TO FORM ANI	D LEGALITY:			
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30	MEL ANIE	MADOL COLLITY A	TTODNEY			
31 32	WELANIE	MARSH, COUNTY A	ALI ORNET			
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TRIM LINE

TRIMLINE