

# REZONING STAFF REPORT OFFICE OF PLANNING & ZONING

Tab Number:	3
Public Hearings:	Planning & Zoning Board (PZB): June 5, 2019
	Board of County Commissioners (BCC): June 25, 2019
Case No. and Project Name:	RZ-19-07-4, Crown Castle-Grand Island Power Road Tower Rezoning
Applicant:	Mattaniah S. Jahn, Esq,
Owner:	Powers Fletcher H, Trustee
Requested Action:	Amend CFD Ord. #2000-39 to enlarge the zoning district to accommodate needed communication tower improvements for communication cabinets and apparatus by approving a new CFD ordinance.
Staff Determination:	Staff finds the rezoning application consistent with the LDR and Comprehensive Plan.
Case Manager:	Steve K. Greene, AICP, Chief Planner
PZB Recommendation:	

### Subject Property Information

Size:	.07 acres (within 6.12 parent parcel)
Location:	West of the CR 19A/SR 19 intersection, at the southern end of Powers Rd., in the north
	Eustis area.
Alternate Key No.:	1036810
Future Land Use:	Urban Low Density
Current Zoning District:	Community Facility District (CFD) – Ordinance #2000-39
Flood zone:	X
Joint Planning Area/ ISBA:	Not Applicable
Overlay Districts:	None

Direction	Future Land Use	Zoning	Existing Use	Comments
North	Urban Low	Agriculture (A)	Agriculture uses	Existing grove
South	Urban low	Agriculture (A)	Agriculture uses	Pasture
East Urban Low		Agriculture (A)	Agriculture uses & single family dwelling	Property Owner
West	Rural Transition	Agriculture (A)	Agriculture uses	Single-family dwelling

## Adjacent Property Land Use Table

### Staff Analysis

The subject 0.07-acre Community Facility District (CFD) zoned property, lies within a parent parcel identified as Alternate Key Number 1036810 and is generally located at the southern end of Powers Road, west of the CR 19A/SR 19 intersection. The parent parcel is zoned Agriculture (A) with an active orange grove being the primary use surrounding the smaller centrally situated CFD zoned acreage CFD Ordinance 2003-39 governs the use of the .07-acre property, which allows a telecommunications tower use pursuant to CFD Ordinance 1997-74, approved on September 30, 1997. The property is currently designated as Urban Low Future Land Use.

The Applicant proposes to enlarge the compound area from 1,600 square feet (SF) to 3,200 SF to facilitate expansion of telecommunication network services to address increased service demands.

### Standards for Review (LDR Section 14.03.03)

### A. Whether the proposed amendment conflicts with any applicable provisions of the Code.

The proposed rezoning application is consistent with the LDR Section 3.01.03, *Schedule of Permitted and Conditional Uses*, which allows telecommunication towers within the zoning district with an appropriate land use regulatory instrument. This rezoning amendment seeks to expand the zoning district by 1,600-square, which comprises the existing telecommunications tower compound to facilitate co-location of additional antenna with of the installation of additional communication cabinets, generators, and other communications related apparatus. This proposed use is consistent with LDR Section. 3.13.11(B).

### B. Whether the proposed amendment is consistent with all elements of the Comprehensive Plan.

The proposed rezoning application is consistent with Comprehensive Plan Policy I-1.3.2 regarding civic uses permitted within the Urban Low Future Land Use Category. The Comprehensive Plan defines civic use as a County, Municipal, State or Federal Use or Service, and community facility uses. The approval of the Ordinance 1997-74 and subsequent Ordinance 2003-39 established community facility district (CFD) zoning for the tower compound area as improved telecommunications service in this area of the County was determined to be of substantial community interest and benefit of the community. The previous CFD zoning approvals to facilitate the creation of the tower compound demonstrated consistency with the LDR Section 3.00.02, Purpose and Intent of Zoning District.

# C. Whether, and the extent to which, the proposed amendment is inconsistent with existing and proposed land uses.

The proposed CFD amendment request to expand the existing tower compound from 1,600 square feet to 3,200 square feet to accommodate needed communication tower improvements for communication cabinets and apparatus consistent with the exiting land uses in the area. As previously stated the CFD Ordinance 2000-39 allows telecommunication tower use within the parent parcel.

### D. Whether there have been changed conditions that justify an amendment.

A recent zoning permit to facilitate placement of new communication cabinets and associated apparatus revealed that the compound area extended beyond the zoning district described by CFD Ordinance #2000-39. Additionally, the Applicant desired to enlarge the compound area to accommodate the additional communication equipment and apparatus facilitate the needed antenna co-location.

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E. Whether, and the extent to which, the proposed amendment would result in demands on public facilities, and whether, or to the extent to which, the proposed amendment would exceed the capacity of such public facilities, infrastructure and services, including, but not limited to police, roads, sewage facilities, water supply, drainage, solid waste, parks and recreation, schools, and fire and emergency medical facilities.

Water and Sewer - No impact is anticipated by the rezoning amendment.

<u>Public Safety</u> - The closest Lake County Fire Rescue Station (LCFR Station #27) is located less than five miles from the site at 19212 County Road 44B, Eustis.

<u>Transportation</u> – The proposed zoning amendment will generate a transportation impact of approximately one service vehicle per month.

### Fire and Emergency Services

The closest Lake County Fire Rescue Station (LCFR Station #27) is located less than five miles from the site at 19212 County Road 44B, Eustis.

F. Whether, and the extent to which, the proposed amendment would result in significant impacts on the natural environment.

The subject property has been disturbed and developed; it is currently developed with a communications tower in the middle of an existing citrus grove.

G. Whether, and the extent to which, the proposed amendment would affect the property values in the area.

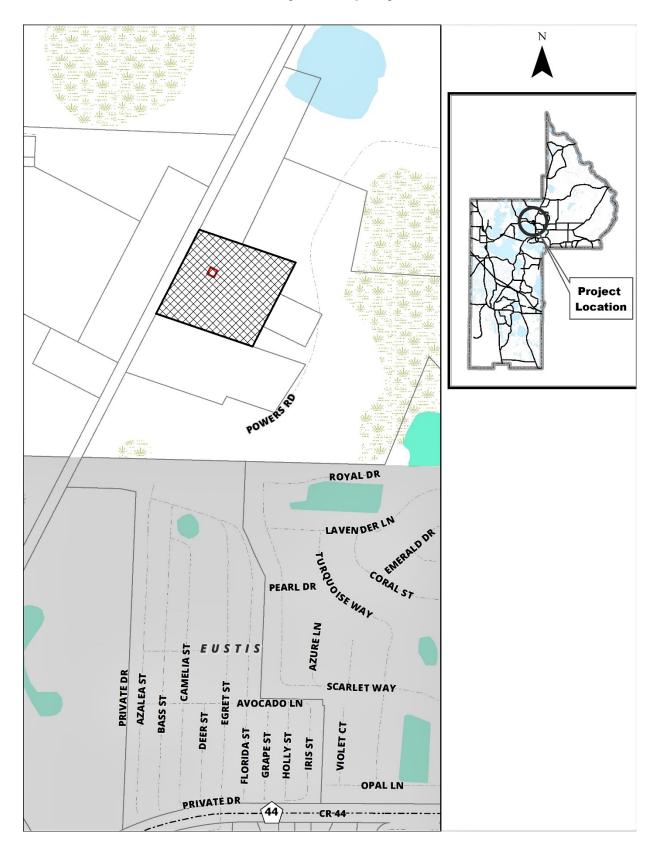
The application does not contain any information regarding the effect the proposed rezoning would have on property values in the area.

H. Whether, and the extent to which, the proposed amendment would result in an orderly and logical development pattern, specifically identifying any negative effects on such pattern.

The slight compound expansion of proposed rezoning does not appear to disrupt the existing orderly, logical development pattern in the area.

I. Whether the proposed amendment would be consistent with or advance the public interest, and in harmony with the purpose and interest of these regulations.

The proposed amendment will be consistent with the purpose and interest of Lake County's regulations.



# Subject Property.

1	ORDINANCE #2019-xx
2 3	RZ-19-07-4 Crown Castle-Grand Island Power Road Tower
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5 6 7 8	AN ORDINANCE OF THE LAKE COUNTY BOARD OF COUNTY COMMISSIONERS AMENDING THE LAKE COUNTY ZONING MAPS; PROVIDING FOR SEVERABILITY; PROVIDING FOR FILING WITH THE DEPARTMENT OF STATE; AND PROVIDING FOR AN EFFECTIVE DATE.
9 10 11 12 13 14	WHEREAS, Crown Castle USA, Inc. ("Applicant"), has submitted a rezoning application on behalf of Powers Fletcher H, Trustee (the "Property Owner") to amend previously approved zoning ordinances with a new Community Facility District (CFD) Ordinance to enlarge the zoning district to facilitate co-location of communications antennas on an existing communications tower and to allow construction and placement of additional communication equipment and apparatus;
15 16 17 18	WHEREAS, the subject property consists of approximately .80+/- acre, which comprises the tower compound is located on Powers Road, in the Eustis area of unincorporated Lake County, in Section 34, Township 18 East, Range 26 South, within a parcel identified by Alternate Key Number 1036810 and more particularly described below:
19 20	LEGAL DESCRIPTION
21	EXHIBIT "A" – (ATTACHED)
22 23 24	WHEREAS, the property subject to the request is located within the Urban Low Future Land Use Category as shown on the Lake County Comprehensive Plan Future Land Use Map (FLUM); and
25 26 27 28	WHEREAS, on September 30, 1997, the Board of County Commissioners approved Ordinance 1997-74 to establish a CFD zoning district for use of the property for a 164-foot monopole telecommunications tower, with 50-foot setbacks; and
29 30 31 32	WHEREAS, on June 27, 2000, the Board of County Commissioners approved Ordinance 2000-39 to amend CFD Ordinance 1997-74 to establish 199-feet as the height for telecommunications tower, with 100-foot setbacks;
33 34 35 36 37 38	WHEREAS, Lake County Planning and Zoning Board did review petition RZ-19-07-4 on the 5 <sup>th</sup> day of June, 2019 and after giving Notice of Hearing for a change in the use of land, including a notice that said petition will be presented to the Board of County Commissioners of Lake County, Florida, on the 25 <sup>th</sup> day of June, 2019; and
39 40	WHEREAS, the adoption of this new ordinance shall replace and supersede Ordinance 1997-74 and Ordinance 2000-39; and
41 42 43 44	WHEREAS, the Board of County Commissioners reviewed the petition, the recommendations of the Lake County Planning and Zoning Board, the staff report and any comments, favorable or unfavorable, from the public and surrounding property owners at a public hearing duly advertised, and
45 46 47	WHEREAS, upon review, certain terms pertaining to the development of the above described property have been duly approved; and

1 2 3	<b>NO</b> Florida, tha	W THEREFORE, BE IT ORDAINED by the Board of County Commissioners of Lake County, t:
4 5 6 7 8 9 10	Section 1.	<b>Terms:</b> The County Manager or designee shall amend the Official Lake County Zoning Map to show the Community Facility District (CFD) zoning in accordance with Exhibit "A" of this Ordinance. Adoption of this CFD ordinance shall supersede and replace all previously approved ordinances for this property. All land uses must be generally consistent with the Concept Plan as shown in Exhibit "B", of this Ordinance. To the extent that there are conflicts between the Conceptual Plan and this Ordinance, this Ordinance will take precedence.
11	A.	Land Uses:
12 13 14 15 16		1. Telecommunications monopole tower (1), 199-feet (maximum), to include communication antennas, circuitry cabinets and other cellular communication support related apparatus/equipment, within a 3,200 square foot compound.
17 18 19 20		2. Accessory Uses directly associated with the above principal uses may be approved by the County Manager or designee. Any other use of the site not specified above will require approval of an amendment to this Ordinance by the Board of County Commissioners.
21	B.	Floor Area Ratio/Intensity, Impervious Surface (ISR), Setbacks:
22 23		1. Setbacks: 100-feet (minimum) from all adjacent property lines.
24 25 26 27		<ol> <li>Floor Area Ratio/Intensity and Impervious Surface Ratio, must be in accordance with the Comprehensive Plan and LDR, as amended.</li> </ol>
28 29 30	C.	<b>Signage:</b> All signage, if provided, must be accordance with the Comprehensive Plan and Land Development Regulations, as amended.
31 32 33	D.	Landscaping, Buffering, and Screening/Fencing: Landscaping, Buffering, and Screening/Fencing must be in accordance with the Comprehensive Plan and Land Development Regulations, as amended.
34 35 26		Compound fencing: 6-feet, height (minimum).
36 37 38 39 40	E.	Transportation Improvements/Access Management: Access Management: All access management must be in accordance with the Comprehensive Plan and Land Development Regulations, as amended.
41 42 43 44	F.	<b>Stormwater Utilities:</b> The stormwater management system shall be designed in accordance with all applicable Lake County and St. Johns River Water Management District (SJRWMD) requirements; as amended.
45 46 47	G.	<b>Lighting:</b> The tower must not be artificially lighted except to assure human safety or as required by the Federal Aviation Administration (FAA). Any other necessary site lighting must be in accordance with LDR, as amended, and Dark-Sky principals.

H. **Fire Protection:** Fire Protection must be in accordance with the all applicable federal, state, 1 2 and local codes and regulations, as amended. 3 4 I. Utilities: The provision of potable water and septic/sewage service, as applicable, must be permitted in 5 6 accordance with Florida Department of Health, the Comprehensive Plan, and Land Development 7 Regulations, as amended. 8 9 **Concurrency Management Requirements:** Any development must comply with the Lake J. County Concurrency Management System, as amended. 10 11 Development Review and Approval: Prior to the issuance of permits, the Applicant will be 12 Κ. required to submit a development application for any future construction, for review and 13 approval, in accordance with the Comprehensive Plan and LDR, as amended. 14 15 Future Amendments to Statutes, Code, Plans, or Regulations: The specific references in 16 L. this Ordinance to the Florida Statutes, Florida Administrative Code, Lake County 17 Comprehensive Plan, and Lake County Land Development Regulations will include any future 18 amendments to the Statutes, Code, Plans, or Regulations. 19 20 Section 2. Conditions: 21 22 23 **A.** After establishment of the facilities as provided in this Ordinance, the property must only be used for the purposes named in this Ordinance. Any other proposed use must be specifically 24 authorized by the Board of County Commissioners. 25 26 **B.** No person, firm, or corporation may erect, construct, enlarge, alter, repair, remove, improve, 27 move, convert, or demolish any building structure, add other uses, or alter the land in any manner within the boundaries of the above described land without first obtaining the 28 29 necessary approvals in accordance with the Lake County Code, as amended, and obtaining the permits required from the other appropriate governmental agencies. 30 C. This Ordinance will inure to the benefit of, and will constitute a covenant running with the 31 land and the terms, conditions, and provisions of this Ordinance, and will be binding upon 32 the present Owner and any successor, and will be subject to each and every condition set 33 out in this Ordinance. 34 35 **D.** Construction and operation of the proposed use must comply with the regulations of this and other governmental permitting agencies. 36 37 E. The transfer of ownership or lease of any or all of the property described in this Ordinance must include in the transfer or lease agreement, a provision that the purchaser or lessee is 38 made good and aware of the conditions established by this Ordinance and agrees to be 39 40 bound by these conditions. The purchaser or lessee may request a change from the existing plans and conditions by following the procedures contained in the Land Development 41 Regulations, as amended. 42

	F. Action by the Lake County Code Enforcement Special M Enforcement Special Master will have authority to enforce the in this ordinance and to recommend that the ordinance be re-	e terms and conditions set forth	
Section 3.	<b>Severability:</b> If any section, sentence, clause or phrase of this Ordinance is held to be invalid or unconstitutional by any court of competent jurisdiction, the holding will in no way affect the validity of the remaining portions of this Ordinance.		
Section 4.	Filing with the Department of State: The clerk is hereby direct this Ordinance to the Secretary of State for the State of Flori 125.66, Florida Statutes.		
Section 5.	Effective Date. This Ordinance will become effective as provide	ed by law.	
ENACTED	thisday of	<u>,</u> 2019.	
FILED with	h the Secretary of State	, 2019.	
EFFECTIV	Έ	, 2019.	
	LESLIE CAMPIONE, CHAIRMAN		
ATTEST:	LESLIE CAMPIONE, CHAIRMAN		
	COONEY, CLERK		
BOARD OF	F COUNTY COMMISSIONERS COUNTY, FLORIDA		
APPROVE	D AS TO FORM AND LEGALITY		

#### EXHIBIT "A" Legal Description

### 4 CROWN CASTLE TOWER COMPOUND

THAT PART OF THE "POWERS" PARCEL, AS PER DESCRIPTION RECORDED IN OFFICIAL RECORD
BOOK 1548, PAGE 1221, OF THE PUBLIC RECORDS OF LAKE COUNTY, FLORIDA, SITUATED IN THE
NORTHEAST 1/4 OF SECTION 34, TOWNSHIP 1B SOUTH, RANGE 26 EAST, SAID LAKE COUNTY,
BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS:

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10 COMMENCE AT A 1/2" IRON ROD (NO IDENTIFICATION) AT THE INTERSECTION OF THE CENTERLINE OF THE CSX TRANSPORTATION, INC. RAILROAD RIGHT-OF-WAY (60 FEET WIDE) 11 WITH THE SOUTH LINE OF THE NORTHEAST 1/4 OF SECTION 34, TOWNSHIP 1B SOUTH , RANGE 12 26 EAST, LAKE COUNTY, FLORIDA: Thence NORTH 25"40'00" EAST ALONG SAID CENTERLINE FOR 13 135B.43 FEET TO AN INTERSECTION WITH THE WESTERLY EXTENSION OF THE NORTHERLY LINE 14 OF THE "POWERS" PARCEL, AS PER DESCRIPTION RECORDED IN OFFICIAL RECORD BOOK 1548, 15 16 PAGE 1221, OF THE PUBLIC RECORDS OF SAID LAKE COUNTY; Thence SOUTH 74"54'30" EAST ALONG SAID WESTERLY EXTENSION FOR 30.90 FEET TO AN 1/2" IRON ROD (NO IDENTIFICATION) 17 AT THE NORTHWESTERLY CORNER OF SAID "POWERS" PARCEL; Thence CONTINUE SOUTH 18 74"54'40" EAST ALONG THE NORTHERLY LINE OF SAID "POWERS" PARCEL FOR 1B9.1B FEET; 19 Thence SOUTH 15"05'20" WEST FOR 176.66 FEET TO THE POINT OF BEGINNING; Thence SOUTH 20 2714'47" WEST FOR 40.0B FEET; Thence NORTH 6312'04" WEST FOR 40.17 FEET; Thence NORTH 21 22 27"00'24" EAST FOR 39.B7 FEET; Thence SOUTH 62"53' 43" EAST FOR 40.00 FEET TO SAID POINT OF BEGINNING. (CONTAINING 1,600 SQUARE FEET (0.037 ACRES), MORE OR LESS), and. 23 24 THAT PART OF THE "POWERS" PARCEL, AS PER DESCRIPTION RECORDED IN OFFICIAL RECORD 25 BOOK 1548, PAGE 1221, OF THE PUBLIC RECORDS OF LAKE COUNTY, FLORIDA, SITUATED IN THE 26 27 NORTHEAST 1/4 OF SECTION 34, TOWNSHIP 1B SOUTH, RANGE 26 EAST, SAID LAKE COUNTY, BEING MORE PARTICULARLY DESCRIBED AS FOLLOWS: 28 COMMENCE AT A 1/2" IRON ROD (NO IDENTIFICATION) AT THE INTERSECTION OF THE 29 CENTERLINE OF THE CSX TRANSPORTATION, INC. RAILROAD RIGHT-OF-WAY (60 FEET WIDE) 30 WITH THE SOUTH LINE OF THE NORTHEAST 1/4 OF SECTION 34, TOWNSHIP 1B SOUTH , RANGE 31 26 EAST, LAKE COUNTY, FLORIDA; Thence NORTH 25"40'00" EAST ALONG SAID CENTERLINE FOR 32 135B.43 FEET TO AN INTERSECTION WITH THE WESTERLY EXTENSION OF THE NORTHERLY LINE 33 OF THE "POWERS" PARCEL, AS PER DESCRIPTION RECORDED IN OFFICIAL RECORD BOOK 1548, 34 35 PAGE 1221, OF THE PUBLIC RECORDS OF SAID LAKE COUNTY; Thence SOUTH 74"54'30" EAST ALONG SAID WESTERLY EXTENSION FOR 30.90 FEET TO AN 1/2" IRON ROD (NO IDENTIFICATION) 36 AT THE NORTHWESTERLYCORNER OF SAID "POWERS" PARCEL; Thence CONTINUE SOUTH 37 74"54'40" EAST ALONG THE NORTHERLY LINE OF SAID "POWERS" PARCEL FOR 1B9.1B FEET; 38 Thence SOUTH 15"05'20" WEST FOR 176.66 FEET TO THE MOST EASTERLY CORNER OF A TOWER 39 PARCEL; Thence NORTH 62"53' 43" WEST ALONG THE NORTHEASTERL Y LINE OF SAID TOWER 40 41 PARCEL FOR 40.00 FEET TO THE MOST NORTHERL Y CORNER OF SAID TOWER PARCEL AND THE POINT OF BEGINNING; Thence SOUTH 27"00'24" WEST ALONG THE NORTHWESTERLY LINE OF SAID 42 TOWER PARCEL FOR 39.B7 FEET TO THE MOST WESTERLY CORNER OF SAID TOWER PARCEL: 43 Thence NORTH 62"45'13" WEST FOR 40.13 FEET; Thence NORTH 2714'47" EAST ALONG A LINE 44 PARALLEL WITH SAID NORTHWESTERLY LINE FOR 39.B7 FEET; Thence SOUTH 62"45'13" EAST FOR 45 40.13 FEET TO SAID POINT OF BEGINNING. (CONTAINING 1,600 SQUARE FEET (0.037 ACRES), 46 47 MORE OR LESS.)

## **EXHIBIT - B**

