

# E COMPREHENSIVE PLAN AMENDMENT STAFF REPORT OFFICE OF PLANNING & ZONING

Tab Number:	1
Public Hearings:	Planning & Zoning Board (PZB): May 1, 2019
	Board of County Commissioners (BCC): May 21, 2019
Case No. and Project Name:	FLU-19-01-1, Hansen Property
Applicants:	Andrew and Joni Hansen
Owners: Requested Action:	Andrew and Joni Hansen
	Amend the Future Land Use Map on 0.613 +/- acres from Rural Transition to a site
	specific Future Land Use Category to facilitate the development of a single family
	residence.
Staff Determination:	Staff recommends approval of the application.
Case Manager:	Michele Janiszewski, Chief Planner
PZB Recommendation:	

### **Subject Property Information**

Size:	26,872 square feet or 0.613 acres (property abuts Lake Emma)
Location:	North of Lake Emma and along Lake Emma Road in the Groveland area
Alternate Key No.:	3366859
Future Land Use Category:	Rural Transition
Current Zoning District:	Agriculture (A)
Floodzone:	AE on the southern portion along Lake Emma
Joint Planning Area/ ISBA:	Groveland ISBA
Overlay Districts:	Not Applicable

### Adjacent Property Land Use Table

Direction	Future Land Use	Zoning	Existing Use	Comments
North	Rural Transition	Estate Residential (R-2)	Residential	Single-family dwelling units on lots ranging in size from 0.6 to 0.7 acres
South	Not Applicable	Not Applicable	Waterbody	Lake Emma
East	Rural Transition	Agriculture (A)	Residential and	Bona fide Agriculture and single
			Agricultural	family dwelling unit on 10 acres
West	Rural Transition	Estate Residential (R-2)	Residential	Single family dwelling unit on 0.71
				acres

### Staff Analysis

The subject property is zoned Agriculture and is Tract A, Lake Emma Ridge Phase One, according to the plat recorded in Plat Book 33, Page 4, Public Records of Lake County, Florida. The plat was approved by the Lake County Board of County Commissioners in 1991 and contained seven (7) lots which are zoned Estate Residential or R-2. The plat indicates that Tract A is "reserved for future development." County records indicate that the Developer at the time was told the tract did not meet the size requirements for being a buildable lot in the zoning district and, at the time, there was no intent for the tract to be developed.

The Owners purchased the property in 2000 and applied for a lot of record in 2001 to grant the property a building site but were denied due to the tax roll showing a common ownership pattern with the property to the east. The Owners are seeking to change the Future Land Use Category from Rural Transition to Hansen, a proposed site specific future land use category, to allow the property to be developed with a single family residence. The proposed Hansen Future Land Use Category will only allow the property to be used for residential purposes and will be classified as part of the Rural Future Land Use Series.

### Standards for Review (LDR Section 14.03.03)

#### A. Whether the proposed amendment is consistent with all elements of the Comprehensive Plan.

The amendment is consistent with the Comprehensive Plan <u>Goal I-1 Purpose of the Future Land Use Element</u>, which states that Lake County's land use policies shall ensure compatibility between densities and intensities of development, providing for land use transitions as appropriate to protect the long-term integrity of both urban and rural areas. The property is surrounded by the Rural Transition Future Land Use Category and similar sized lots developed with single family residences. Comprehensive Plan <u>Policy I-1.4.1 Elements of Rural Character</u>, states that the rural character of the Rural Future Land Use Series encourages large sized lots (equal to or larger than five (5) acres in size) or small lots as part of a clustered subdivision. Although the proposed Future Land Use Category will be located within the Rural Future Land Use Series and is less than an acre in size, the area is developed with similarly sized lots developed with single family residences and the proposed development will serve as infill for the subdivision.

#### B. Whether the proposed amendment is in conflict with any applicable provisions of the Code.

The subject property contains approximately 0.62 acres and is zoned Agriculture which requires a density of one dwelling unit per five (5) net acres. The property will need to be rezoned to a zoning district that accommodates a residence on property less than an acre in size such as Estate Residential or R-2.

# C. Whether, and the extent to which, the proposed amendment is inconsistent with existing and proposed land uses.

The Owners intend to build a single family residence on the subject property to be used as their residence. The policy proposed policy is drafted to only allow residential uses on the property.

#### D. Whether there have been changed conditions that justify an amendment.

The Owners wish to develop the property with a single family residence which is not currently allowed on the subject property.

E. Whether, and the extent to which, the proposed amendment would result in demands on public facilities, and whether, or to the extent to which, the proposed amendment would exceed the capacity of such public facilities, infrastructure and services, including, but not limited to police, roads, sewage facilities, water

#### supply, drainage, solid waste, parks and recreation, schools, and fire and emergency medical facilities.

The amendment would result in the construction of one single family residence and would be a de minimis impact on the demands on public facilities. The City of Groveland indicated that potable water lines and sewer systems are not available to the subject property so the Owners will have to utilize a private well and septic system.

# F. Whether, and the extent to which, the proposed amendment would result in significant impacts on the natural environment.

The amendment will affect less than an acre of property which was previously disturbed during the development of the Lake Emma Ridge Subdivision. Future development will need to adhere to the environmental protection standards of the Comprehensive Plan and Land Development Regulations, as amended.

#### G. Whether, and the extent to which, the proposed amendment would affect the property values in the area.

There is no indication that the amendment would have an adverse impact on property values.

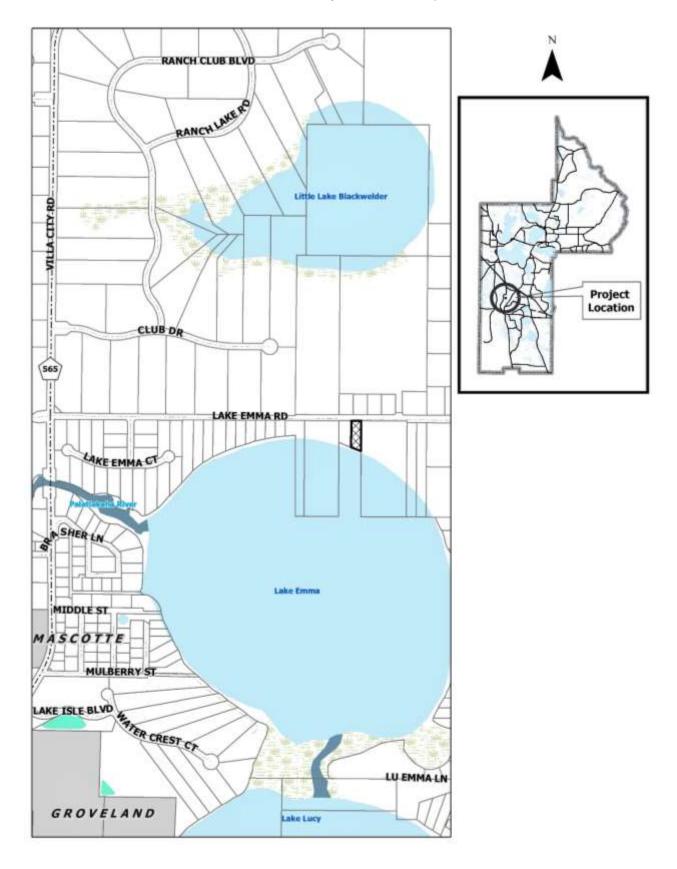
# H. Whether, and the extent to which, the proposed amendment would result in an orderly and logical development pattern, specifically identifying any negative effects on such pattern.

If approved, the subject property will have a site specific future land use category in order to allow the property to be developed with a single family residence on 0.6 acres. The surrounding properties are part of the Rural Transition FLUC which has a base density of one dwelling unit per five (5) net acres; however, the properties to the north and west of the subject property are approximately 30,083 and 24,500 square feet in size and developed with single family residences. Allowing the subject property, which is approximately 26,872 square feet in size, to be developed with a single family residence would not be uncharacteristic of the immediate area and would result in a logical development pattern.

# I. Whether the proposed amendment would be consistent with or advance the public interest, and in harmony with the purpose and interest of these regulations.

The proposed amendment will be consistent with the purpose and interest of Lake County's regulations.

# Map of Subject Property.



## ORDINANCE 2019 – \_\_\_\_ FLU-19-01-1 Hansen Property FLUC

1 AN ORDINANCE OF THE BOARD OF COUNTY COMMISSIONERS OF LAKE COUNTY, FLORIDA; 2 3 AMENDING COMPREHENSIVE PLAN TABLE FLUE 2 ENTITLED 'FUTURE LAND USE CATEGORIES 4 TABLE' TO INCLUDE THE HANSEN FUTURE LAND USE CATEGORY: AMENDING COMPREHENSIVE 5 PLAN OBJECTIVE I-1.4 ENTITLED 'RURAL FUTURE LAND USE SERIES;' ESTABLISHING 6 COMPREHENSIVE PLAN POLICY I-1.4.9 ENTITLED 'HANSEN FUTURE LAND USE CATEGORY;' 7 AMENDING THE FUTURE LAND USE MAP FROM RURAL TRANSITION TO HANSEN FUTURE LAND 8 USE CATEGORY FOR A 0.6 ACRE PROPERTY LOCATED ALONG LAKE EMMA ROAD IN THE GROVELAND AREA, AS DESCRIBED IN THIS ORDINANCE; PROVIDING FOR PUBLICATION AS 9 10 REQUIRED BY SECTION 163.3184(11), FLORIDA STATUTES; PROVIDING FOR SEVERABILITY; AND PROVIDING FOR AN EFFECTIVE DATE. 11

12

13 **WHEREAS**, Chapter 163, Florida Statutes, Part II, governs growth policy, county and municipal 14 planning, and land development regulation in the State of Florida; and

15 **WHEREAS**, Chapter 125, Florida Statutes, Section 125.01(1)(g), authorizes the Board of County 16 Commissioners of Lake County to "[p]repare and enforce comprehensive plans for the development of the 17 county"; and

WHEREAS, pursuant to Chapters 163 and 125, Florida Statutes, on the 25<sup>th</sup> day of May, 2010, the
Board of County Commissioners enacted Ordinance No. 2010-25, adopting the Lake County 2030
Comprehensive Plan; and

WHEREAS, on the 23<sup>rd</sup> day of July, 2010, the State of Florida Department of Community Affairs, now known as the Community Planning and Development Division of the Florida Department of Economic Opportunity, published a Notice of Intent finding the Lake County 2030 Comprehensive Plan Amendment "In Compliance" with Chapter 163, Florida Statutes; and

25 **WHEREAS,** on the 22<sup>nd</sup> day of September, 2011, the Lake County 2030 Comprehensive Plan 26 became effective and designated the property as part of Rural Transition Future Land Use Category; and

27 **WHEREAS,** Section 163.3184, Florida Statutes, sets forth the process for adoption of 28 Comprehensive Plan Amendments; and

WHEREAS, on the 1<sup>st</sup> day of May 2019, this Ordinance was heard at a public hearing before the
Lake County Planning & Zoning Board in its capacity as the Local Planning Agency; and

31 WHEREAS, on the 21<sup>st</sup> day of May 2019, this Ordinance was heard at a public hearing before the 32 Lake County Board of County Commissioners for approval to transmit to the state planning agency and other 33 reviewing agencies; and

WHEREAS, on the XX day of XXXX 2019, this Ordinance was heard at a public hearing before the
Lake County Board of County Commissioners for adoption; and

WHEREAS, it serves the health, safety and general welfare of the residents of Lake County to adopt
the amendment to the Lake County Comprehensive Plan and Future Land Use Map;

38 NOW THEREFORE, BE IT ORDAINED by the Board of County Commissioners of Lake County,
39 Florida, that:

40

41

**Section 1. Comprehensive Plan Text Amendment.** The Lake County 2030 Comprehensive Plan, Table FLUE 2 entitled 'Future Land Use Categories Table,' shall be amended to read as follows:

3 4

1 2

### Table FLUE 1 - Future Land Use Categories Table

FUTURE LAND USE CATEGORY	DENSITY (1)	F.A.R. (INTENSITY)	I.S.R	OPEN SPACE	BUILDING HEIGHT (2)(5)
Urban Low Density	4 d.u./1 acre	0.25 to 0.35	0.60	25%	Note (3)
Urban Medium Density	7 d.u./1 acre	0.35 to 0.50	0.70	20%	Note (3)
Urban High Density	Min. 4 d.u./1 acre Max 12 d.u./1 acre	2.0	0.80	10%	Note (3)
Bella Collina	868 d.u.	500,000 s.f.	0.60	25%	Note (3)
Summer Bay (351 acres) (9)	2,040 d.u.	Note (7)	NS	NS	Note (3)
Cagan Crossings (728.5 acres) (4)	8,000 d.u.	700,000 s.f.	NS	44%	Note (3)
Regional Office	1 multi-family du per 10,000 sq. ft. of commercial space (Note (6)	3.0	0.75	15%	Note (3)
Regional Commercial	1 multi-family du per 10,000 sq. ft. of commercial space (Note (6)	3.0	0.75	15%	Note (3)
Industrial	NS	1.0	0.80	NS	Note (3)
Public Service Facilities & Infrastructure	1 caretaker unit per parcel	1.0	0.80	NS	Note (3)
Mt. Plymouth-Sorrento Main Street	5.5 d.u./1 acre	0.30	0.60	20% to 25%	"see Mt. Plymouth- Sorrento Policies"
Mt. Plymouth - Sorrento Neighborhood	2 d.u./1 acre	0.20 to 0.30	0.30	30% to 50%	"see Mt. Plymouth- Sorrento Policies"
Rural	1 d.u./5 acres	NS	0.20 0.30	Min. 35%	Note (3)
Rural Transition	1 d.u./5 acres 1 d.u./3 acres 1 d.u./1 acre	NS	0.30 0.50	35% to 50%	Note (3)

FUTURE LAND USE CATEGORY	DENSITY (1)	F.A.R. (INTENSITY)	I.S.R	OPEN SPACE	BUILDING HEIGHT (2)(5)	
Recreation	NS	0.10	0.50	NS	Note (3)	
Conservation	NS	NS	NS	NS	Note (3)	
<u>Hansen</u>	<u>1 d.u.</u>	<u>NS</u>	<u>0.35</u>	<u>NS</u>	<u>40 ft.</u>	
APPLICABLE ONLY IN THE WEKI	APPLICABLE ONLY IN THE WEKIVA RIVER PROTECTION AREA					
A-1-40 Sending Area (Sending Area Number One)	1 d.u./40 acres 1 d.u./10 acres	NS	0.20 to 0.30	Min. 50%	Note (3)	
A-1-20 Sending Area (Sending Area Number Two)	1 d.u./20 acres 1 d.u./5 acres	NS	0.20 to 0.30	Min. 50%	Note (3)	
A-1-20 Receiving Area (Receiving Area Number One)	1 d.u./20 acres 1 d.u./5 acres 1 d.u./1 acre	NS	0.20 to 0.30	Min. 50%	Note (3)	
Mt. Plymouth Sorrento Receiving Area (Receiving Area Number Two)	5.5 d.u./1 acre	0.30	0.60	20% to 25%	Note (3)	
APPLICABLE ONLY IN THE GREE	EN SWAMP AREA	OF CRITICA	L STATE CON	ICERN		
Green Swamp Ridge	4 d.u./1 acre	0.25 to 0.35	0.45	40%	40 ft.	
Green Swamp Rural	1 d.u./5 acres	NS	0.20 to 0.30	Min. 60%	40 ft.	
Green Swamp Rural Conservation	1 d.u./10 acres	NS	0.20	Min. 80%	40 ft.	
Green Swamp Core Conservation	1 d.u./20 acres	NS	0.10	Min. 90%	40 ft.	
South Lake Regional Park	NS	0.35	0.45	40%	40 ft.	
Green Swamp Interlachen (10)	35 d.u.	NS	NS	Min. 60%	40 ft.	
FUTURE LAND USE CATEGORY		M.A.F.A.R. (INTENSITY)	I.S.R (7)	OPEN SPACE	BUILDING HEIGHT (7)	
APPLICABLE ONLY IN THE WELL			_		-	
Town Center	4 d.u./ 1 acre	0.30	NS	Min. 30%	NS	
Wellness Way 1	1.85 d.u./ 1 acre	0.25	NS	Min. 30%	NS	
Wellness Way 2	1.6 d.u./ 1 acre	0.20	NS	Min. 30%	NS	
Wellness Way 3	1.35 d.u./ 1 acre	0.15	NS	Min. 30%	NS	
Wellness Way 4	0 d.u./ 1 acre	N/A	NS	Min 30%	NS	
ABBREVIATIONS: F.A.R =Floor / NS = Not	•	vious Surface velling Unit Mi				

s.f. = Square Feet

ft. = Feet

1 2

3

4

M.A.F.A.R.= Minimum Average Floor Area Ratio

1 Section 2. Comprehensive Plan Text Amendment. The Lake County 2030 Comprehensive Plan, 2 Objective I-1.4 entitled 'Rural Future Land Use Series,' shall be amended to read as follows: 3 4 **OBJECTIVE I-1.4 RURAL FUTURE LAND USE SERIES** 5 The Rural Future Land Use Series is established to identify areas within Lake County where rural 6 character and agricultural potential shall be preserved and enhanced; a reduced level of investment for 7 public facilities is required due to rural patterns of development and levels of service; and environmental 8 qualities shall be protected by limiting density and intensity. Except for vested development, urban land 9 uses shall not be permitted within this series. The "Rural Future Land Use Series" shall include the 10 following future land use categories: Rural, and Rural Transition and Hansen. 11 12 Section 3. Comprehensive Plan Text Amendment. The Lake County 2030 Comprehensive Plan, 13 Policy I-1.4.9 entitled 'Hansen Future Land Use Category,' shall be established and shall read as follows: 14 15 POLICY I-1.4.9. HANSEN FUTURE LAND USE CATEGORY 16 This category shall exist and apply solely on the property described as: Tract A of the Lake Emma Ridge Phase One Subdivision, as recorded in Plat Book 33, page 4, Public Records of Lake County, Florida. 17 18 19 This Future Land Use Category shall consist solely of the following uses, densities and intensities: 20 Single Family Residence; and • 21 Accessory uses associated with Single Family Residence 22 The maximum ISR for the subject property shall be 0.35 and the building height shall be a maximum of 23 40 ft. The property shall only be used for residential uses. 24 25 Section 4. Comprehensive Plan Future Land Use Map Amendment. The 2030 Comprehensive Plan 26 Future Land Use Map is hereby amended to change the Future Land Use Category for the subject property, 27 described as Tract A of the Lake Emma Ridge Phase One Subdivision, as recorded in Plat Book 33, page 4, 28 Public Records of Lake County, Florida, from Rural Transition to Hansen Future Land Use Category. 29 30 Section 5. Advertisement. This Ordinance was advertised pursuant to Sections 125.66 and 163.3184, 31 Florida Statutes. 32 33 Section 6. Severability. If any section, sentence, clause, phrase or word of this Ordinance is for any 34 reason held or declared to be unconstitutional, inoperative or void, such holding or invalidity shall not affect 35 the remaining portions of this Ordinance; and it shall be construed to have been the Commissioners' intent 36 to pass this Ordinance without such unconstitutional, invalid or inoperative part therein; and the remainder of 37 this Ordinance, after the exclusion of such part or parts shall be deemed and held to be valid, as if such parts 38 had not been included herein; or if this Ordinance or any provisions thereof shall be held inapplicable to any 39 person, groups of persons, property, kind of property, circumstances or set of circumstances, such holding 40 shall not affect the applicability thereof to any other person, property or circumstances. 41 42 {Rest of Page Intentionally Left Blank} 43

1 2 3 4 5 6 7 8 9	challenged, shall be 31 days after the s amendment package is complete. If tir the state land planning agency or the adopted amendment to be in complia dependent on this amendment may be of noncompliance is issued by the Adm	ffective date of this plan amendment, if the amendment is not timely state land planning agency notifies the local government that the plan nely challenged, this amendment shall become effective on the date e Administration Commission enters a final order determining this ance. No development orders, development permits, or land uses e issued or commence before it has become effective. If a final order hinistration Commission, this amendment may nevertheless be made firming its effective status, a copy of which resolution shall be sent to			
10 11					
12	ENACTED thisday of,	2019			
13		2010.			
14	FILED with the Secretary of State	. 2019.			
15	,	,			
16					
17		BOARD OF COUNTY COMMISSIONERS			
18	LAKE COUNTY, FLORIDA				
19					
20					
21					
22		Leslie Campione, Chairman			
23					
24 25	ATTEST:				
26					
27					
28					
29	Gary J. Cooney, Clerk				
30	Board of County Commissioners of				
31	Lake County, Florida				
32					
33					
34 25	Approved as to form and legality"				
35 36	Approved as to form and legality:				
30 37					
38					
39	Melanie Marsh, County Attorney				
40	, , ,				