# LAKE COUNTY PLANNING AND COMMUNITY DESIGN ANALYSIS

# PETITION TO REZONE PROPERTY

**PLANNING & ZONING BOARD** July 11, 2012



**BOARD OF COUNTY COMMISSIONERS** July 24, 2012

PH #25-12-5	Case Manager:	Agenda Item # 3
Northside Christian Church	Jennifer M. Cotch, Environmental	
	Specialist	

Owner: Northside Christian Church of Fruitland Park (the "Owner")

Applicant: Alan Wayne Bradley (the "Applicant")

Requested Action: Amend the Community Facility District (CFD) Ordinance #60-87 to add a parsonage and to

include additional land currently zoned Agriculture (A).

#### - Site Location & Information -

Approximate site location outlined in RED ake Ela Rd (27) Clark Rd S Grays Arport Rd Bay Forest Ln

Size	11.6 +/- acres		
Location	Fruitland Park area, east of US 27		
Alternate Key #	2889454, 2989394		
Future Land Use	Urban Medium		
	Existing	Proposed	
Zoning District	CFD and A	CFD	
Joint Planning Area	N/A		
Utility Area:	Fruitland Park		
Site Utilities	Central water, septic tank		
Road Classification	Eagle Nest Road- Local Road		
Flood Zone/ FIRM Panel	Flood Zone X		
Commissioner District	5-Cadwell		

Site Visit June 15, 2012 Sign Posted June 15, 2012 (2 posted)

Land Use Table

Direction	Future Land Use	Zoning	Existing Use	Comments
North	Urban Medium	Agriculture	Vacant	
South	Urban Medium	RM, RMRP/City of Fruitland Park	Residential	
East	Urban Medium	Agriculture	Vacant	
West	Urban Medium	Agriculture	Vacant	Owned by the Applicant

### - Summary of Staff Determination -

**STAFF RECOMMENDATION:** Staff recommends **APPROVAL** with conditions of the proposed rezoning request, as set forth in the attached Ordinance and for the Board to acknowledge that the remaining two acre parcel not acquired by the Church is non-conforming due to the Church acquiring only a portion of the property.

#### PLANNING & ZONING BOARD RECOMMENDATION:

The Applicant is requesting to amend the Community Facility District (CFD) Ordinance #60-87 to add the use of a parsonage as well as to add approximately 3.9 acres of land area. Ordinance #60-87 will be superseded and replaced by the proposed ordinance. The existing church is currently situated on approximately 7.7 acres. The rezoning will comprise 11.6 +/- acres (total) and is located in the Fruitland Park area, east of US Highway 27, North of Eagle Nest Road.

The proposed amendment is consistent with the Comprehensive Plan and the Land Development Regulations (LDR), which permit church (religious organizations) uses in the Urban Medium Future Land Use Category (FLUC) and in the CFD Zoning District, as established in LDR Table 3.01.03, *Schedule of Permitted and Conditional Uses*.

The 3.9 acres of land the Applicant is seeking to add to the CFD Ordinance was purchased from Ms. Jacqueline Caborn, the adjacent neighbor to the west of the original 7.7 acres, by means of a metes and bounds survey. Ms. Caborn sold an approximate total of 8.75 acres of land to the Applicant, leaving her own property with an existing single-family residence on approximately 1.75 acres, all of which is zoned Agriculture. If the amendment to the CFD Ordinance is approved, it will create a non-conformity on Ms. Caborn's 1.75-acre property, which will remain in the Agriculture Zoning District. If this rezoning is approved and the Applicant submits and receives approval of a site plan for the proposed development on the CFD zoned parcel, the 1.75-acre parcel owned by Ms. Caborn would be created by default; the owner would not be able to obtain permits for additional structures, due to the nonconformity created when the site plan for the church is approved.

The Urban Medium Future Land Use Category would permit the 1.75-acre property to be rezoned to Rural Residential (R-1), allowing Ms. Caborn's parcel to be incompliance with the Future Land Use Category and Zoning District. If this zoning is approved, it is recommended that the Board initiate a rezoning of the Caborn parcel from Agriculture to Rural Residential (R-1) to bring it into conformity.

# Land Development Regulations Section 14.03.03 Standards for Review.

# A. Whether the proposed rezoning is in conflict with any applicable provisions of the Code;

The proposed rezoning is consistent with the approved ordinance (Ordinance #60-87) and no changes have occurred to the applicable Codes since the original approved ordinance. The proposal is also consistent with the LDR as seen in LDR Table 3.01.03, *Schedule of Permitted and Conditional Uses*, which permits, church and related uses in the CFD Zoning District.

However, the amendment to the rezoning, which incorporates the 3.9 acres purchased from the contiguous parcel owner into the CFD Zoning District, will cause the remainder of the 1.75 acre contiguous parcel (Coburn Parcel) to become non-conforming to the existing Agricultural Zoning District and therefore, in conflict with Section 3.02.06 of the Land Development Regulations, which allows a maximum density of one dwelling unit per five acres in the Agriculture Zoning District. If the rezoning is approved and the Applicant submits and receives approval of a site plan for the proposed development on the CFD zoned parcel, the 1.75-acre parcel will be created by default. The owner of the 1.75-acre parcel will not be able to obtain permits for additional structures or addition to the existing structures, due to the nonconformity of the lot.

B. Whether the proposed rezoning is consistent with all elements of the Lake County Comprehensive Plan;

The proposed rezoning request is consistent with the Comprehensive Plan Policy I-1.3.3 *Urban Medium Future Land Use Category*, which allows religious organizations (churches) in the Urban Medium Future Land Use Category (FLUC).

C. Whether, and the extent to which, the proposed rezoning is inconsistent with existing and proposed land uses;

The proposed rezoning is generally consistent with the land use patterns in the area. Adjacent zoning consists of Agriculture to the north & west and Agriculture, Mobile Home Residential (RM) and Mobile Home Rental Park (RMRP) to the south and Mixed Residential (R-7) to the east.

D. Whether there have been changed conditions that justify a rezoning;

The Applicant wishes to add a parsonage to the list of uses previously approved in Ordinance #60-87.

E. Whether, and the extent to which, the proposed rezoning would result in demands on public facilities, and whether, or to the extent to which, the proposed rezoning would exceed the capacity of such public facilities, including, but not limited to police, roads, sewage facilities, water supply, drainage, solid waste, parks and recreation, schools and fire and emergency medical facilities;

The addition of a parsonage to the list of uses allowed on the 11.6 acre property will have little effect on public facilities.

Central water and sewage is not available. The proposed parsonage will be served by a private well and septic system.

F. Whether, and the extent to which, the proposed rezoning would result in significant adverse impacts on the natural environment;

The property is currently developed with an existing church.

G. Whether, and the extent to which, the proposed rezoning would affect the property values in the area;

The application does not contain any evidence that the proposed rezoning would adversely affect property values in the area.

H. Whether, and the extent to which, the proposed rezoning would result in an orderly and logical development pattern;

The proposed rezoning would not be adverse to the orderly and logical development pattern of the area that currently exists.

I. Whether the proposed rezoning would be in conflict with the public interest, and in harmony with the purpose and intent of these Regulations; and

The proposed rezoning would be in harmony with the general intent of the Comprehensive Plan and LDR.

J. Any other matters that may be deemed appropriate by the Lake County Zoning Board or the Board of County Commissioners, in review and consideration of the proposed rezoning.

N/A.

FINDINGS OF FACT: Staff has reviewed the application for the proposed rezoning and found:

1. The request is consistent with the Comprehensive Plan as seen in Policy I-1.3.3 *Urban Medium Future Land Use Category* as church uses (religious organizations) are allowable and it conforms to the general land use criteria and activities of the Urban Medium Future Land Use Category.

- 2. The request is consistent with LDR Table 3.01.03, Schedule of Permitted and Conditional Uses, which allows church uses in the CFD Zoning District.
- 3. The amendment to the rezoning, which incorporates the 3.9 acres purchased from the contiguous parcel owner into the CFD Zoning District, will cause the remainder of the contiguous parcel having Alternate Key number 1282471 (1.75 acres) to become non-conforming to the existing Agricultural Zoning District.
- 4. If the rezoning is approved and the Applicant submits and receives approval of a site plan for the proposed development on the CFD zoned parcel, the 1.75-acre parcel will be created by default. The owner of the 1.75-acre parcel will not be able to obtain permits for additional structures, due to the nonconformity of the lot.

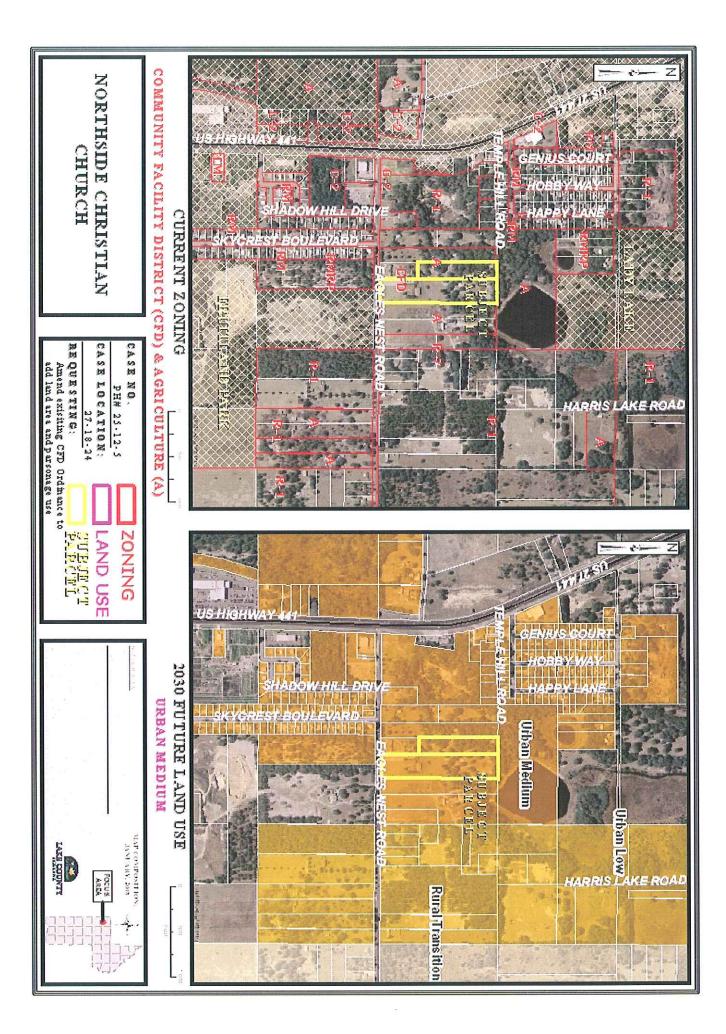
Therefore, based on these findings of fact, staff recommends APPROVAL with conditions, subject to the conditions as set forth in the attached Ordinance.

WRITTEN COMMENTS FILED:

Supportive: -0-

Concern: -0-

Opposition: -0-



1 2 3 4	ORDINANCE #2012-XX Northside Christian Church PH #25-12-5
5 6 7	AN ORDINANCE OF THE LAKE COUNTY BOARD OF COUNTY COMMISSIONERS AMENDING THE LAKE COUNTY ZONING MAPS; AND PROVIDING FOR AN EFFECTIVE DATE.
8 9 10	WHEREAS, Alan Wayne Bradley (the "Applicant") made a request on behalf of Northside Christian Church of Fruitland Park (the "Owner") to amend the Community Facility District (CFD) Ordinance #60-87 to add the use of parsonage and additional land area; and
11	WHEREAS, this petition will supersede and replace Ordinance #60-87; and
12 13 14	WHEREAS, the subject property consists of 11.6 +/- acres and is generally located in the Fruitland Park area, East of US Highway 27 in Section 27, Township 18 South, Range 24 East, currently having Alternate Key Numbers 2889454 and 2989394, and further described as:
15	LEGAL DESCRIPTION
16 17	W 265 FT OF E 772 FT OF SW 1/4 OF SW 1/4LESS R/W OF EAGLE NEST ROAD and N 880 FT OF SW 1/4 OF SW 1/4LESS E 772 FT & LESS W 369 FT THEREOF
18 19	WHEREAS, the subject property is located within the Urban Medium Future Land Use Category as shown on the Lake County Comprehensive Plan Future Land Use Map (FLUM); and
20 21 22 23	WHEREAS, the Lake County Planning & Zoning Board reviewed Petition PH #25-12-5 on July 11, 2012, after giving Notice of Hearing on petition for a change in the use of land, including notice that said petition would be presented to the Board of County Commissioners of Lake County, Florida, on July 24, 2012; and;
24 25 26	WHEREAS, the Board of County Commissioners reviewed said petition, the recommendations of the Lake County Planning & Zoning Board, staff report, and any comments, favorable or unfavorable, from the public and surrounding property owners at a public hearing duly advertised; and
27 28	WHEREAS, upon review, certain terms pertaining to the development of the above described property have been duly approved; and
29 30 31	<b>NOW THEREFORE, BE IT ORDAINED</b> by the Board of County Commissioners of Lake County, Florida, that the Land Development Regulations of Lake County, Florida, be altered and amended as they pertain to the above subject property, subject to the following terms:
32	Section 1. Terms:
33 34 35 36 37 38 39	The County Manager or designee shall amend the Official Zoning Map to reflect a Community Facility District (CFD) in accordance with this Ordinance. This Ordinance shall supersede and replace Ordinance #60-87, and shall mean and include the total of the following uses as included herein. All uses shall be generally consistent with the Conceptual Plan as shown on EXHIBIT "A". To the extent where there are conflicts between the Conceptual Plan and this Ordinance, this Ordinance shall take precedence.

#### A. Land Uses: 1 2 1. House of Worship. 3 2. Single Family Dwelling (Parsonage). 4 Accessory uses directly associated with the above uses may be approved by the County Manager or designee. Any other use of the site shall require an amendment to this Ordinance 5 as approved by the Board of County Commissioners. 6 7 B. Development Standards: 1. A site plan application must be submitted for review and approval for any future 8 development. 9 2. Parking: Parking surfaces may be grass or other pervious material, except as required for 10 handicapped accessibility. 11 3. Setbacks, Open Space, Impervious Surface Ratio, Floor Area Ratio, and Building Height 12 13 shall be in accordance with the Comprehensive Plan and LDR, as amended. 4. Landscaping, Buffering, and Screening shall comply with the LDR, as amended. 14 5. Transportation Improvements/Access Management: Access management shall be in 15 accordance with the LDR, as amended. A Driveway Permit will be required if additional 16 access is required for the parsonage. 17 6. Lighting: Exterior lighting shall be in accordance with the LDR, as amended, and 18 consistent with Dark-Sky Principles. 19 7. Signage: Signs shall be in accordance with the LDR, as amended. 20 C. Concurrency Management Requirements: Any development shall comply with the Lake County 21 22 Concurrency Management System, as amended. 23 D. Development Review and Approval: Prior to the issuance of any permits, the Applicant shall be 24 required to submit a site plan generally consistent with EXHIBIT "A" - CONCEPTUAL PLAN for review and approval in accordance with the Comprehensive Plan and LDR, as amended. 25 E. Future Amendments to Statutes, Code, Plans, and/or Regulations: The specific references in 26 this Ordinance to the Florida Statutes, Florida Administrative Code, Lake County 27 Comprehensive Plan, and Lake County Land Development Regulations shall include any 28 29 future amendments to the Statutes, Code, Plans, and/or Regulations. 30 Section 2. Conditions as altered and amended which pertain to the above tract of land shall mean: A. After establishment of the facilities as provided herein, the aforementioned property shall only 31 be used for the purposes named in this Ordinance. Any other proposed use must be 32 specifically authorized by the Board of County Commissioners. 33 B. No person, firm, or corporation shall erect, construct, enlarge, alter, repair, remove, improve, 34 move, convert, or demolish any building structure, add other uses, or alter the land in any 35 manner within the boundaries of the above described land without first obtaining the necessary 36 approvals in accordance with the Lake County Code, as amended, and obtaining the permits 37

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required from the other appropriate governmental agencies.

2 3	C.	land and the terms, conditions, and provisions hereof, and shall be binding upon the present owner and any successor, and shall be subject to each and every condition herein set out.			
4 5	D.	Construction and operation of the proposed use shall at all times comply with the regulations this and other governmental permitting agencies.			
6 7 8 9 10	E.	The transfer of ownership or lease of any or all of the property described in this Ordinand shall be included in the transfer or lease agreement, a provision that the purchaser or lessee made good and aware of the conditions established by this Ordinance and agrees to be bour by these conditions. The purchaser or lessee may request a change from the existing plar and conditions by following procedures contained in the Land Development Regulations, a amended.			
12 13 14	F.	Action by the Lake County Code Enforcement Special Master. The Lake County Cod Enforcement Special Master shall have authority to enforce the terms and conditions set fort in this ordinance and to recommend that the ordinance be revoked.			
15 16 17	Section 3.	<b>Severability:</b> If any section, sentence, clause or phrase of this Ordinance is held to be invalor unconstitutional by any court of competent jurisdiction, then said holding shall in now affect the validity of the remaining portions of this Ordinance.			
18	Section 4.	Effective Date. This Ordinance shall become effective as provided by law.			
19 20	EN	ACTED this day of, 201	2.		
21		ED with the Secretary of State, 201			
22		FECTIVE, 201			
23 24		BOARD OF COUNTY COMMISSIONERS LAKE COUNTY, FLORIDA			
25 26		LESLIE CAMPIONE, Chairman			
27 28	ATTEST:				
29 30 31 32 33 34		Y, Clerk of the county Commissioners ty, Florida			
35 35	APPROVE	D AS TO FORM AND LEGALITY			
36 37 38	SANFORD	A. MINKOFF, County Attorney			

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# **EXHIBIT "A" - CONCEPTUAL PLAN**

