LAKE COUNTY PLANNING AND COMMUNITY DESIGN ANALYSIS PETITION TO REZONE PROPERTY

PLANNING & ZONING BOARD May 2, 2012



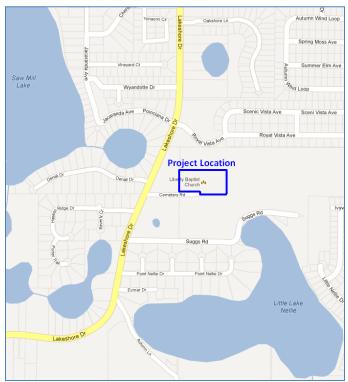
BOARD OF COUNTY COMMISSIONERS May 22, 2012

PH #19-12-2
Liberty Baptist Church

Case Manager: Melving Isaac, Planner Agenda Item #1

Owner: Liberty Baptist Church, Inc. (the "Owner") **Applicant:** Lee Chapman (the "Applicant")

Requested Action: Amend the Community Facility District (CFD) Ordinance #42-88 to add the use of a communications tower. Ordinance #42-88 will be superseded and replaced by the proposed ordinance.



- Site Location & Information -

Size	4.8 +/- acres		
Location	Clermont area, E Drive	ast of Lakeshore	
Alternate Key #	1405335		
Future Land Use	Rural Transition		
	Existing	Proposed	
Zoning District	CFD	CFD	
Impervious Surface Ratio	.80 max	.50 max (Policy I-1.4.5)	
Floor Area Ratio	1.0 max	1.0 max (LDR Section 3.02.06)	
Joint Planning Area	Clermont		
Utility Area:	Clermont		
Site Utilities	N/A for the proposed communications tower		
Road Classification	Lakeshore Drive – Urban Collector		
Flood Zone/ FIRM Panel	X/625		
Commissioner District	2 (Parks)		

Approximate site location outlined in Blue

Site VisitApril 19, 2012Sign PostedApril 19, 2012 (2 posted)

Land Use Table

Direction	Future Land Use	Zoning	Existing Use	<u>Comments</u>
North	Rural Transition	Urban Residential (R-6)	Citrus Grove	
South	Rural Transition	Urban Residential (R-6)	Citrus Grove	
East	Rural Transition	Urban Residential (R-6)	Citrus Grove	
West	Rural Transition	Urban Residential (R-6)	Citrus Grove	Property surrounded by Lakeshore Drive at the west

STAFF RECOMMENDATION: Staff recommends **APPROVAL** with conditions of the proposed rezoning request, as set forth in the attached Ordinance.

PLANNING & ZONING BOARD RECOMMENDATION:

– Summary of Analysis –

The Applicant is requesting to amend the Community Facility District (CFD) Ordinance #42-88 to add the use of a 175-foot tall communications tower constructed as a monopole (flagpole) design. Ordinance #42-88 will be superseded and replaced by the proposed ordinance. The property currently has an existing church and cemetery. The subject property consists of 4.8 +/- acres and is located in the Clermont area, East of Lakeshore Drive.

This parcel lies within the City of Clermont Joint Planning Area (JPA). The City Council reviewed the request on December 13, 2011 and recommended approval with the conditions of the tower being constructed as a monopole (flagpole) design and the requirement of a backup generator.

On March 8, 2012, the Lake County Board of Adjustment (BOA) approved a variance (BOA #3-11-3) from the LDR Section 3.13.07(B) *Setbacks* and Clermont JPA 15.02.04(J) *Architectural Standards* to allow a camouflage communications tower to be located off center on the parent parcel with a maximum height of 175 feet.

The proposed amendment is consistent with the Comprehensive Plan and the Land Development Regulations (LDR), which permit utilities (communications tower) uses in the Rural Transition Future Land Use Category (FLUC) and in the CFD Zoning District, as established in LDR Table 3.01.03, *Schedule of Permitted and Conditional Uses*.

– Analysis –

Land Development Regulations Section 14.03.03 Standards for Review.

A. Whether the proposed rezoning is in conflict with any applicable provisions of the Code;

The proposed rezoning is consistent with the LDR as seen in LDR Table 3.01.03, *Schedule of Permitted and Conditional Uses*, which permits communications tower, church and cemetery uses in the CFD Zoning District.

B. Whether the proposed rezoning is consistent with all elements of the Lake County Comprehensive Plan;

The proposed rezoning request is consistent with the Comprehensive Plan Policy I-1.4.5 *Rural Transition Future Land Use Category*, which allows utilities (communications towers) with the issuance of a Conditional Use Permit (CUP) in the Rural Transition Future Land Use Category (FLUC). The CFD rezoning will satisfy the requirements of a CUP for the proposed use. The request is also consistent with Comprehensive Plan Policy I-1.2.1 *Provision of Utilities*, which permits private or public utilities needed to support adopted Future Land Use and zoning in all land use designations, except as expressly prohibited or restricted.

The existing church (religious organizations) and cemetery uses (civic - community facility uses) are also consistent with Comprehensive Plan Policy I-1.4.5 and are an allowable use in the Rural Transition FLUC.

C. Whether, and the extent to which, the proposed rezoning is inconsistent with existing and proposed land uses;

The subject property is entirely surrounded by citrus groves which separate the property from the existing residential uses located at the north, south and west by a minimum distance of approximately 300 feet. The proposed rezoning is generally consistent with the land use patterns in the area.

D. Whether there have been changed conditions that justify a rezoning;

The Applicant seeks to establish the use of a communications tower on the property in addition to the existing uses. The current CFD zoning ordinance does not contain the use of a communications tower, therefore requiring the CFD ordinance to be amended.

E. Whether, and the extent to which, the proposed rezoning would result in demands on public facilities, and whether, or to the extent to which, the proposed rezoning would exceed the capacity of such public facilities, including, but not limited to police, roads, sewage facilities, water supply, drainage, solid waste, parks and recreation, schools and fire and emergency medical facilities;

This amendment will not create any additional demands on public facilities and services beyond those previously proposed. The full extent of the impacts will be evaluated as part of the site plan review process for the proposed communications tower.

F. Whether, and the extent to which, the proposed rezoning would result in significant adverse impacts on the natural environment;

The property is currently developed with an existing church and cemetery. Therefore, this amendment is not expected to have any adverse impacts on the natural environment.

G. Whether, and the extent to which, the proposed rezoning would affect the property values in the area;

The application does not contain any evidence that the proposed rezoning would adversely affect property values in the area.

H. Whether, and the extent to which, the proposed rezoning would result in an orderly and logical development pattern;

The proposed rezoning would not be adverse to the orderly and logical development pattern of the area that currently exists.

I. Whether the proposed rezoning would be in conflict with the public interest, and in harmony with the purpose and intent of these Regulations; and

The proposed rezoning would be in harmony with the general intent of the Comprehensive Plan and LDR.

J. Any other matters that may be deemed appropriate by the Lake County Zoning Board or the Board of County Commissioners, in review and consideration of the proposed rezoning.

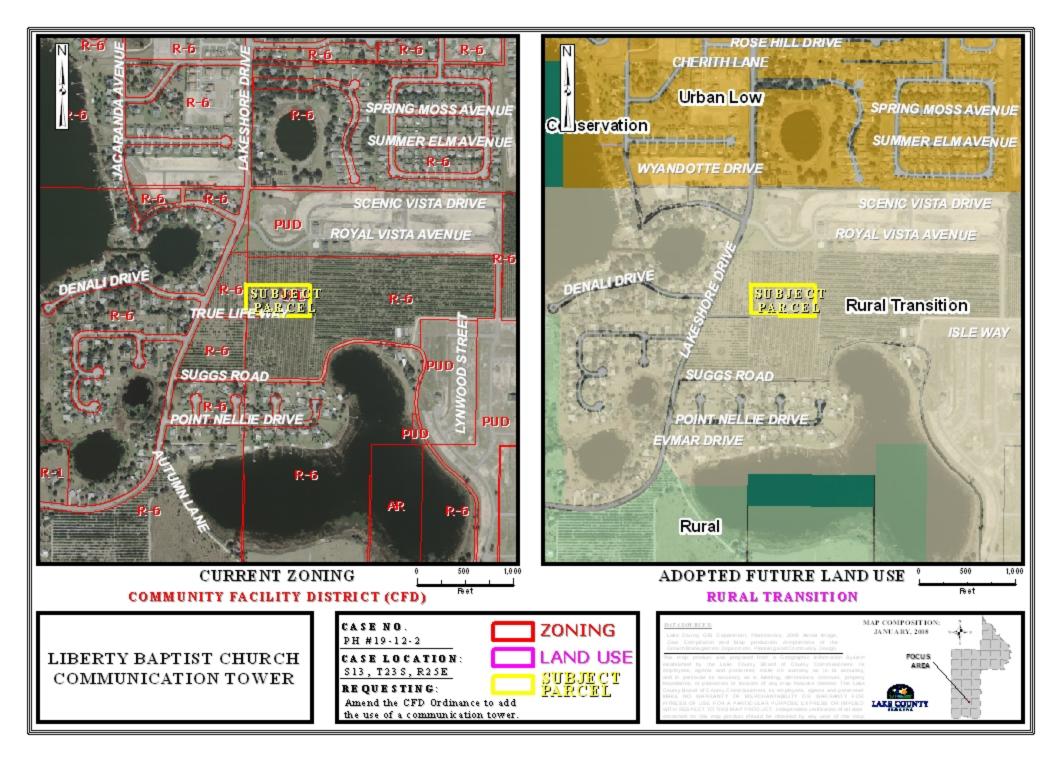
N/A.

FINDINGS OF FACT: Staff has reviewed the application for the proposed rezoning and found:

- 1. The request is consistent with the Comprehensive Plan as seen in Policy I-1.4.5 *Rural Transition Future Land Use Category* as communications tower (utilities), church (religious organizations) and cemetery uses (civic - community facility uses) are allowable and conforms to the general land use criteria and activities of the Rural Transition Future Land Use Category.
- 2. The request is also consistent with Comprehensive Plan Policy I-7.12.1 *Provision of Utilities,* which permits private or public utilities needed to support adopted Future Land Use and zoning in all land use designations, except as expressly prohibited or restricted.
- 3. The request is consistent with LDR Table 3.01.03, *Schedule of Permitted and Conditional Uses*, which permits communications tower, church and cemetery uses in the CFD Zoning District.

Therefore, based on these findings of fact, staff recommends **APPROVAL** with conditions, subject to the conditions as set forth in the attached Ordinance.

WRITTEN COMMENTS FILED: Supportive: -0- Concern: -0- Opposition: -0-



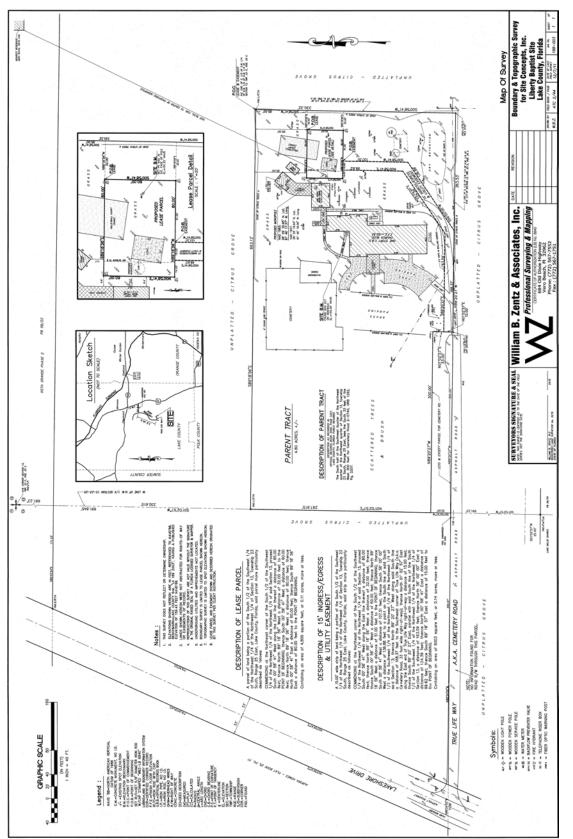
1 2 3 4	ORDINANCE #2012-XX Liberty Baptist Church PH #19-12-2
5 6 7	AN ORDINANCE OF THE LAKE COUNTY BOARD OF COUNTY COMMISSIONERS AMENDING THE LAKE COUNTY ZONING MAPS; AND PROVIDING FOR AN EFFECTIVE DATE.
8 9 10	WHEREAS, Lee Chapman (the "Applicant") made a request on behalf of Liberty Baptist Church, Inc. (the "Owner") to amend the Community Facility District (CFD) Ordinance #42-88 to add the use of a communications tower; and
11	WHEREAS, this petition will supersede and replace Ordinance #42-88; and
12 13 14	WHEREAS, the subject property consists of 4.8 +/- acres and is generally located in the Clermont area, East of Lakeshore Drive, in Sec Section 13, Township 23 South, Range 25 East, currently having Alternate Key Number 1405335, and further described as:
15	LEGAL DESCRIPTION (PARENT TRACT)
16 17 18	The South 1/2 of the Southwest 1/4 of the Northwest 1/4 of the Northwest 1/4 of Section 13, Township 23 South, Range 25 East, less the South 33 feet of the West 300 feet for Cemetery Road 2-0740, ORB 1292 Pg 2207.
19 20	WHEREAS, the subject property is located within the Rural Transition Future Land Use Category as shown on the Lake County Comprehensive Plan Future Land Use Map (FLUM); and
21 22 23 24	WHEREAS, the Lake County Planning & Zoning Board reviewed Petition PH #19-12-2 on May 2, 2012, after giving Notice of Hearing on petition for a change in the use of land, including notice that said petition would be presented to the Board of County Commissioners of Lake County, Florida, on May 22, 2012; and;
25 26 27	WHEREAS, the Board of County Commissioners reviewed said petition, the recommendations of the Lake County Planning & Zoning Board, staff report, and any comments, favorable or unfavorable, from the public and surrounding property owners at a public hearing duly advertised; and
28 29	WHEREAS, upon review, certain terms pertaining to the development of the above described property have been duly approved; and
30 31 32	NOW THEREFORE, BE IT ORDAINED by the Board of County Commissioners of Lake County, Florida, that the Land Development Regulations of Lake County, Florida, be altered and amended as they pertain to the above subject property, subject to the following terms:
33 34 35 36 37 38 39 40	Section 1. Terms: The County Manager or designee shall amend the Official Zoning Map to reflect a Community Facility District (CFD) in accordance with this Ordinance. This Ordinance shall supersede and replace Ordinance #42-88, and shall mean and include the total of the following uses as included herein. All uses shall be generally consistent with the Conceptual Plan as shown on EXHIBIT "A". To the extent where there are conflicts between the Conceptual Plan and this Ordinance, this Ordinance shall take precedence.

1	A.	La	nd Uses:
2		1.	House of Worship.
3		2.	Parsonage.
4		3.	Caretaker's residence.
5		4.	Cemetary as defined and in accordance with Chapter 497 of the Florida Statutes.
б		5.	Communications tower with ancillary equipment and support facilities.
7 8 9		Ма	cessory uses directly associated with the above uses may be approved by the County anager or designee. Any other use of the site shall require an amendment to this Ordinance approved by the Board of County Commissioners.
10	В.	De	evelopment Standards:
11		1.	Site plan approval is required for review and approval for any future development.
12 13 14		2.	The uses on the property shall be in conformance with all Federal, State and Local Regulations at all times. The Applicant shall secure all applicable required Federal, State and Local permits and licenses.
15 16		3.	Parking: Parking surfaces may be grass or other pervious material, except as required for handicapped accessibility.
17 18		4.	Setbacks, Open Space, Impervious Surface Ratio, Floor Area Ratio, and Building Height shall be in accordance with the Comprehensive Plan and LDR, as amended.
19		5.	Landscaping, Buffering, and Screening shall comply with the LDR, as amended.
20 21		6.	Transportation Improvements/Access Management: Access management shall be in accordance with the LDR, as amended.
22 23		7.	Lighting: Exterior lighting shall be in accordance with the LDR, as amended, and consistent with Dark-Sky Principles.
24		8.	Signage: Signs shall be in accordance with the LDR, as amended.
25 26		9.	Clermont Joint Planning Area: All requirements of the Clermont Joint Planning Area Land Development Regualtions shall apply, unless otherwise specified herein.
27		10	. Communications Tower:
28 29 30 31			a. Site plan approval is required for the communications tower. The Applicant shall submit a site plan application for review and approval prior to the initiation of the operation of the communications tower generally consistent with the concept plan depicted on Exhibit "A".
32 33 34 35			b. Setbacks: Setbacks shall be in accordance with the Comprehensive Plan and LDR, as amended, except as adjusted by the Lake County Board of Adjustment (BOA) through variance BOA #6-12-2. The communications tower shall be placed as indicated on Exhibit "A".
36			c. The tower shall be a monopole communications tower, not to exceed 175 feet in height.

1 2		d. The tower shall be a camouflage monopole design with a flag. The flag may be a U.S. Flag or other flag at the discretion of the applicant.
3		e. All Federal requirements for U.S. flag displays must be met if flown.
4 5		f. A generator shall be required to provide emergency power to the communications tower.
6 7 8		g. The tower must be designed so that in the event it falls, it shall collapse only within the property lines of the lot on which it is located in accordance with the LDR, as amended. The engineer shall demonstrate compliance with this requirement at site plan submittal.
9 10 11		 Lighting: All lighting shall be in accordance with Federal Aviation Administration (FAA) regulations and the Land Development Regulations, as amended. Dual mode lighting is required if lighting is installed.
12 13	C.	Concurrency Management Requirements: Any development shall comply with the Lake County Concurrency Management System.
14 15 16	D.	Development Review and Approval: Prior to the issuance of any permits, the Applicant shall be required to submit a site plan generally consistent with EXHIBIT "A" – CONCEPTUAL PLAN for review and approval in accordance with the Comprehensive Plan and LDR, as amended.
17 18 19 20	E.	Future Amendments to Statutes, Code, Plans, and/or Regulations: The specific references in this Ordinance to the Florida Statutes, Florida Administrative Code, Lake County Comprehensive Plan, and Lake County Land Development Regulations shall include any future amendments to the Statutes, Code, Plans, and/or Regulations.
21	Section 2.	Conditions as altered and amended which pertain to the above tract of land shall mean:
21 22 23 24		
22 23	A.	Conditions as altered and amended which pertain to the above tract of land shall mean: After establishment of the facilities as provided herein, the aforementioned property shall only be used for the purposes named in this Ordinance. Any other proposed use must be
22 23 24 25 26 27 28	A. B.	Conditions as altered and amended which pertain to the above tract of land shall mean: After establishment of the facilities as provided herein, the aforementioned property shall only be used for the purposes named in this Ordinance. Any other proposed use must be specifically authorized by the Board of County Commissioners. No person, firm, or corporation shall erect, construct, enlarge, alter, repair, remove, improve, move, convert, or demolish any building structure, add other uses, or alter the land in any manner within the boundaries of the above described land without first obtaining the necessary approvals in accordance with the Lake County Code, as amended, and obtaining the permits
22 23 24 25 26 27 28 29 30 31	A. B. C.	Conditions as altered and amended which pertain to the above tract of land shall mean: After establishment of the facilities as provided herein, the aforementioned property shall only be used for the purposes named in this Ordinance. Any other proposed use must be specifically authorized by the Board of County Commissioners. No person, firm, or corporation shall erect, construct, enlarge, alter, repair, remove, improve, move, convert, or demolish any building structure, add other uses, or alter the land in any manner within the boundaries of the above described land without first obtaining the necessary approvals in accordance with the Lake County Code, as amended, and obtaining the permits required from the other appropriate governmental agencies. This Ordinance shall inure to the benefit of, and shall constitute a covenant running with the land and the terms, conditions, and provisions hereof, and shall be binding upon the present

1 2 3	F. Action by the Lake County Code Enforcement Special Master. The Lake County Enforcement Special Master shall have authority to enforce the terms and conditions set in this ordinance and to recommend that the ordinance be revoked.	
4 5 6	Section 3. Severability: If any section, sentence, clause or phrase of this Ordinance is held to be in or unconstitutional by any court of competent jurisdiction, then said holding shall in no affect the validity of the remaining portions of this Ordinance.	
7 8	Section 4. Effective Date. This Ordinance shall become effective as provided by law.	
9	ENACTED this day of, 2	2012.
10	FILED with the Secretary of State, 2	2012.
11	EFFECTIVE,	2012.
12 13	BOARD OF COUNTY COMMISSIONERS LAKE COUNTY, FLORIDA	
14 15	LESLIE CAMPIONE, Chairman	
16 17	ATTEST:	
18 19 20 21	NEIL KELLY, Clerk of the Board of County Commissioners Lake County, Florida	
22	APPROVED AS TO FORM AND LEGALITY	
23		
24	SANFORD A. MINKOFF, County Attorney	





Attachment 1

p.

FILED

Ordinance #42-88

AUG 5 9 01 AM '88

WHEREAS, the Lake County Planning and Zoning Commission didension the 25th day of May, 1988, review petition #71-88-33, a request to approve the preliminary site plan to Revoke R-1-7 (Urban Residential) + CUP#162-3 and rezoning to PFD (Public Facilities District) zoning district to bring existing church into compliance and add Fellowship Hall on property generally located in the South Clermont area -Property lying at end of Cemetary Rd. (DR3-0740) just E of its intersection with Lakeshore Dr. (DR3-1040). The property is more particularly described as:

LEGAL DESCRIPTION: S 1/2 of SW 1/4 of NW 1/4 of NW 1/4 of Sec. 13, Twp. 23S, Rge. 25E.

AND, after giving Notice of Hearing on petition for site plan approval, including a notice that said petition would be presented to the Board of County Commissioners of Lake County, Florida, on the 14th day of June, and

WHEREAS, the Board of County Commissioners reviewed said... petition, the recommendations of the Lake County Planning and Zoning. Commission, and any comments, favorable or unfavorable from the ... Public and surrounding property owners at a Public Hearing duly ... advertised, and

WHEREAS, upon review, certain terms and conditions pertaining to the development of the above described property have been duly... approved, and

NOW THEREFORE, BE IT RESOLVED by the Board of County Commissioners of Lake County, Florida, that the Zoning Rules and Regulations of Lake County, Florida, be altered and amended as they pertain to the above tract of land subject to the following terms and conditions:

- 1. <u>Terms</u>: The PFD (Public Facilities District) facility shall mean and include the total of the following:
 - A. Land Use

Use of the property is limited to a church, parsonage, caretaker's residence and cemetary. Other accessory uses are subject to approval of the Director of Development Coordination. Other uses will require an amendment of this PFD.

B. Permitting

Prior to the issuance of any permits, the applicant shall submit final site plan, approved by the Lake County Site Plan Advisory Committee. The site plan shall meet all submittal requirements and conform to all County codes and ordinances.

- 2. Conditions as altered and amended which pertain to the above tract of land shall mean:
 - A. After establishment of the facilities as provided herein, the aforementioned property shall only be used for the purposes named in this ordinance. Any other proposed use must be specifically authorized by the Planning and Zoning Commission and the Board of County Commissioners.

B. No person, firm or corporation shall erect, construct, enlarge, alter, repair, remove, improve, move, convert, or demolish any building structure, or alter the land in any manner within the boundaries of the above described land without first submitting the necessary plans in accordance with Section 70.31 of the Zoning Ordinance of Lake County, and obtaining approval from the Director of Development Coordination upon obtaining the permits required from the other appropriate governmental agencies.

C. This amendment shall inure to the benefit of, and shall constitute a covenant running with the land and the terms, conditions, and provisions hereof, and shall be binding upon the present owner and any successor, and shall be subject to each and every condition herein set out.

- D. Construction and operation of the proposed use shall at all times comply with the regulations of this and other governmental agencies.
- E. The transfer of ownership or lease of any or all of the property described in Ordinance #42-88 shall include in the transfer or lease agreement, a provision that the purchaser or lessee is made good and aware of the conditions pertaining to the PFD (Public Facilities District) established by Ordinance #42-88, and agrees to be bound by these conditions. The purchaser or lessee may request a change from the existing plans and conditions by following procedures contained in Section 691, Paragraph 691.13, Lake County Zoning Regulations, as amended.

DONE AND RESOLVED by the Lake County Board of County Commissioners on the 14th day of June, 1988, A.D.

STATE OF FLORIDA)

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)

COUNTY OF LAKE

GLENN C. BURHANS, CHAIRMAN BOARD OF COUNTY COMMISSIONERS

I HEREBY CERTIFY that the above and foregoing is a true copy of an Ordinance adopted by the Board of County Commissioners in regular session on (4.168) as the same appears on record of County Commissioners Minute Book (3.6) Page (2.74)

JAMES C. WATKINS Clerk of the Circuit Court and Ex-Official Clerk of the Board of County Commissioners Lake County, Florida

BY:

Attachment 2 UMENT #2012026400 (4136 PG 1020 - 1021 (2 PGS) 3/14/2012 9:02:27 AM KELLY, CLERK OF THE CIRCUIT COURT COUNTY RECORDING FEES \$18.50

Final Development Order Liberty Baptist Church INC. / SCI Towers, LLC BOA # 6-12-2

A VARIANCE OF THE LAKE COUNTY BOARD OF ADJUSTMENT AMENDING THE LAKE COUNTY ZONING MAPS; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Liberty Baptist Church, Inc. (the "Owners") made a request to allow a camouflage communications tower to be located off center on the parent parcel with a maximum height of 175 feet; and

WHEREAS, the subject property consists of 4.77 acres +/- and is generally located south of Clermont in Section 3, Township 23 South, Range 25 East, being composed of Alternate Key Number 1405335, and more particularly described as:

SOUTH 1/2 OF SOUTHWEST 1/4 OF NORTHWEST 1/4 OF NORTHWEST 1/4--LESS SOUTH 33 FEET OF WEST 300 FEET FOR CEMETERY ROAD 2-0740 SECTION 13, TOWNSHIP 23 SOUTH, RANGE 25 EAST, LAKE COUNTY, FLORIDA.

AND, after giving Notice of Hearing on petition for a variance to the Lake County Land Development Regulations, including notice that said variance would be presented to the Board of Adjustment of Lake County, Florida, on March 8, 2012; and

WHEREAS, the Board of Adjustment reviewed said petition, staff report, and any comments, favorable or unfavorable, from the public and surrounding property owners at a public hearing duly advertised; and

WHEREAS, on March 8, 2012, the Lake County Board of Adjustment approved the variance for the above property; and

NOW THEREFORE, BE IT ORDAINED by the Board of Adjustment of Lake County, Florida, that the Land Development Regulations of Lake County, Florida, be altered and amended as they pertain to the above subject property subject to the following terms:

Section 1. Terms: The County Manager or designee shall amend the Official Zoning Map to reflect the approval of BOA# 6-12-2 to allow the placement of a camouflage communications tower with the following conditions:

- 1. The communications tower shall be placed as indicated on Exhibit "A".
- 2. The tower shall be a monopole communications tower, not to exceed 175 feet in height.
- 3. The tower shall be a camouflage monopole design with a flag.
- 4. All Federal requirements for flag displays must be met.
- 5. A generator shall be required to provide emergency power to the communications tower.

PLANNING AND COMMUNITY DESIGN 315 WEST MAIN STREET TAVARES FL 32778



- **Section 2. Severability:** If any section, sentence, clause, or phrase of this Ordinance is held to be invalid or unconstitutional by any court of competent jurisdiction, then said holding shall in no way affect the validity of the remaining portions of this Ordinance.
- Section 3. Effective Date. This Ordinance shall become effective as provided by law.

ENACTED this 8th day of March, 2012.

EFFECTIVE March 8, 2012.

BOARD OF ADJUSTMENT LAKE COUNTY, FLORIDA

Donald Schreiner, Chairman

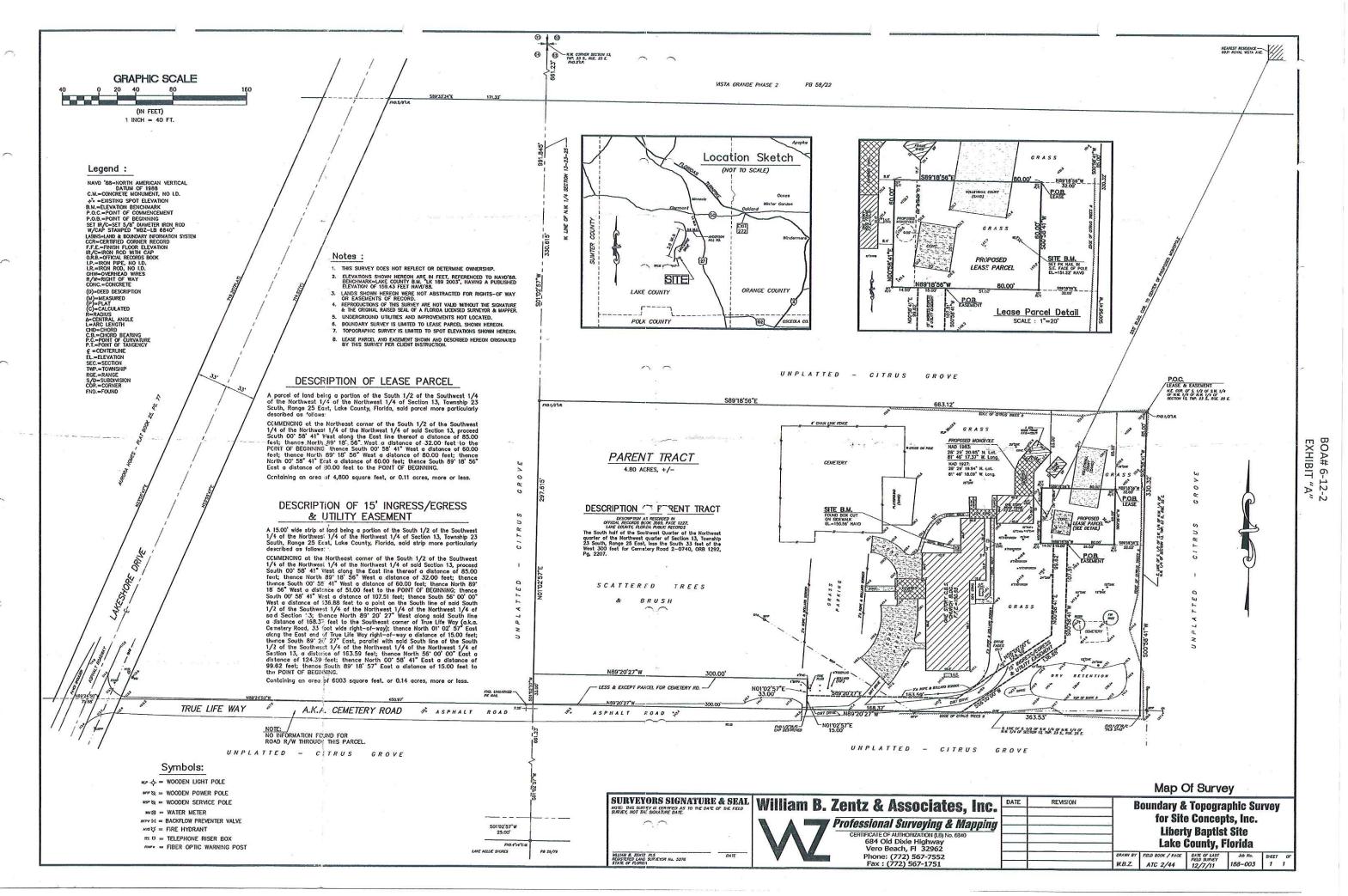
STATE OF FLORIDA COUNTY OF LAKE

The foregoing instrument was acknowledged before me this March 8, 2012 by DONALD SCHREINER, who is personally known to me. (SEAL)



Signature of Acknowledger

Serial Number: CE 048746 My Commission Expires: Dec. 14 2014



Attachment 3



Office of the Planning & Zoning Director

December 14, 2011

Brian Sheahan, AICP, Manager Division of Planning & Community Design Lake County Department of Growth Management P.O. Box 7800 Tavares, FL 32778-7800

Re: Liberty Baptist Church – Request for 175-foot Communications Tower Lake County Project Number: 2011040009, AR# 1808

Dear Mr. Sheahan:

On December 13, 2011, the Clermont City Council reviewed the request by Liberty Baptist Church and Site Concepts to increase the height of their proposed communications tower from 140 feet to 175 feet. The Council voted to recommend approval to Lake County, with the recommendation that the tower be the single mono-pole (flagpole) design, and that there be a back-up generator.

On Wednesday after the meeting, the applicant did provide information regarding this generator request. Florida requirements for mobile communications already cover backup power for these uses, so those requirements are already in effect.

We appreciate the opportunity to review and comment on this project.

Sincerely,

James K. Hitt Planning & Zoning Director

Mityhallishares/Planning and Zoning/JPA -Utility Agreements & Reviews/JPA -Lake County reviews ZB & BCC/Liberty Baptist Church-Tower JPA III CC12-14-11 doc