## LAKE COUNTY OFFICE OF PLANNING AND ZONING BOARD OF ZONING ADJUSTMENT STAFF REPORT

**Board of Adjustment** March 8, 2018 LAKE COUNTY FLORIDA VAR-18-20-5 **Commissioner District 5** Agenda Item #7 Hall Property Blake on Co ERU RD Lake Ox

**Requested Action**: Variance from Lake County Land Development Regulations (LDR) Section 14.11.02(D)(1) to allow a parcel to be created through the family density exception process for a family member who was listed on the previously approved family density exception, LDR Section 14.11.02(D)(7) to allow a parcel to be created through the family density exception process utilizing an easement, which would create one parcel with access from an easement twenty-five (25) wide in lieu of fifty (50) feet, and LDR Table 3.02.05 to allow the existing pole barn to be setback 7.87 feet from the proposed easement in lieu of twenty-five (25) feet.

**Owners:** Priscilla G. Hall Sheets and Landon H. Hawkins, as Trustees of the Priscilla G. Hall Revocable Trust Agreement dated August 20, 2015 (the "Owners")

Applicant: Jordan Hawkins (the "Applicant")

### - Site Location & Information -

Size	10.31 +/- acres			
Location	41300 North Babb Road, Umatilla, FL 32784			
Alternate Key #	e Key # 1406161			
Future Land Use	Rural			
Existing Zoning District	ng Zoning District Agriculture (A)			
Overlay Protection Area/ISBA	A None			
Commission District	5			

#### -Land Use Table-

<b>Direction</b>	Future Land Use	Zoning	Existing Use	<u>Comments</u>
North	Rural	Agriculture (A)	Residential	Single Family Residence with wetlands
South	Rural	Agriculture (A)	Vacant	None
East	None	None	Lake	Island Lake
West	None	None	Street	North Babb Road

### - Summary of Staff Determination -

**STAFF RECOMMENDATION:** Staff recommends **APPROVAL WITH CONDITIONS** of the variance from Lake County Land Development Regulations (LDR) Section 14.11.02(D)(1) to allow a parcel to be created through the family density exception process for a family member who was listed on the previously approved family density exception, LDR Section 14.11.02(D)(7) to allow a parcel to be created through the family density exception process utilizing an easement, which would create one parcel with access from an easement twenty-five (25) wide in lieu of fifty (50) feet, and LDR Table 3.02.05 to allow the existing pole barn to be setback 7.87 feet from the proposed easement in lieu of twenty-five (25) feet.

### – Background –

The property is zoned Agriculture (A) with a designated Rural Future Land Use Category by the 2030 Comprehensive Plan. According to the Federal Emergency Management Agency (FEMA) map, the property lies within flood zones "AE" and "X". According to GIS map data and survey, the parcel contains wetlands. The subject parcel was originally created through the family density exception process in 2001 (FDE #2001-045 Parcel A). The property is developed with a single family residence, concrete driveway, pole barn, and wood dock.

### -Reason for Request-

The Applicant is requesting a variance from Lake County Land Development Regulations (LDR) Section 14.11.02(D)(1) to allow a parcel to be created through the family density exception process for a family member who was listed on the previously approved family density exception, LDR Section 14.11.02(D)(7) to allow a parcel to be created through the family density exception process utilizing an easement, which would create one parcel with access from an easement twenty-five (25) wide in lieu of fifty (50) feet, and LDR Table 3.02.05 to allow the existing pole barn to be setback 7.87 feet from the proposed easement in lieu of twenty-five (25) feet.

### -Staff Analysis-

LDR Section 14.15.02 states that variances will be granted when the person subject to a Land Development Regulation demonstrates that the purpose of the Land Development Regulation will be or has been achieved

# by other means, and when application of a Land Development Regulation would create a substantial hardship or would violate principles of fairness

### 1. The purpose of the Land Development Regulation will be or has been achieved by other means.

"Next year I will be 80 years old. It is getting harder for me to keep up with the maintenance on the property. Approval of this variance will allow me to split the parcel and have a smaller home built so a family member can help with taking care of the property."

The intent of the Code, LDR Section 14.11.02.D, is to prevent the subdivision of a parcel when the infrastructure will not support the increased density. The Owners are requesting a variance to allow for the creation of a lot for a family member to help with the care of the property due to her age. The family density exception process was created to allow the creation of parcels for family members, as provided for in the Comprehensive Plan, but requires adherence to the minimum lot dimensions for the land use category or zoning district where the lots are located. The intent of the Code, LDR Section 14.11.02.D.7, is to provide vertical clearance to allow sufficient passage and the passage of emergency vehicles during an emergency. The Owners and Applicant are proposing a twenty-five (25) foot wide easement and the Fire Inspector has provided documentation that indicates that a twenty (20) clear width with a stabilized based would be acceptable and in compliance with the Florida Fire Prevention Codes as long as the proposed access road (easement) extends to within fifty (50) feet of the proposed dwelling/structure (Attachment B). The intent of the Code, LDR Table 3.02.05, is to ensure the adherence of safe distance between structures and right-of-ways. Currently, the existing pole barn is located 32.47 feet from the south property line but the Owners and Applicant are proposing a twenty-five (25) wide private easement to access the proposed lot to be created then the existing pole barn will be setback 7.87 feet from the proposed private easement; the lot will have more than 150 feet of road frontage along the twenty (25) foot wide easement in lieu of a fifty (50) foot wide easement. The above meets the intent of the code.

2. The application of a Land Development Regulation would create a substantial hardship or would violate principles of fairness. For purposes of this Section, "substantial hardship" means a demonstrated economic, technological, legal, or other type of hardship to the person requesting the variance. For purposes of this Section, "principles of fairness" are violated when the literal application of a Land Development Regulation affects a particular person in a manner significantly different from the way it affects other similarly situated persons who are subject to the Land Development Regulation.

"We are meeting the requirements of the LDR as we are only creating one (1) lot for me. I am a qualifying descendant (my grandmother is the property owner) and I am over the age of 18. The proposed lot has more than one acre of uplands as reflected in the survey. Additionally, the parcel is not wholly within the 100 year flood zone. The new parcel will be accessed by an easement and will not be a flag lot. Thank you again for your consideration."

The Family Density Exception Standards, allow the creation of as many lots may be created as are the number of descendants and descendants plus one (1) for the subdividing family member and requires that if an easement is utilized then the easement width must be fifty (50) feet. Per the Code, the existing pole barn must be setback 25 feet from the south property line.

FINDINGS OF FACT: Staff has reviewed the application for this variance request and found:

- This request is consistent with Land Development Regulations (LDR) Section 3.00.02(B), Purpose and Intent of District, which describes the intent of the Agriculture (A) Zoning District; and
- This request is consistent with Land Development Regulations (LDR) Table 3.01.03, Schedule of Permitted and Conditional Uses, which allows single-family dwelling units in the Agriculture (A) Zoning District; and

- This request is consistent with Comprehensive Plan Policy I-1.4.4, Rural Future Land Use Category, which allows residential uses as a permitted use; and
- This request is generally consistent with Land Development Regulations (LDR) Section 14.11.02, Family Density Exception, which allows as many lots may be created as are the number of descendants and descendants plus one (1) for the subdividing family member; and
- This request is consistent with Comprehensive Plan Policy I-1.2.10, Creation of Parcels for Family Members, which permits the development of tracts of land in the rural areas for the use of family members as their primary residences.

The Applicant has submitted evidence of meeting the intent of the Code and has provided evidence of a substantial hardship indicating that the application of the Code would violate principles of fairness. Based on the Findings of Fact and Analysis stated above, staff recommends **Approval with Conditions** of the variance to Lake County Land Development Regulations (LDR) Section 14.11.02(D)(1) to allow a parcel to be created through the family density exception process for a family member who was listed on the previously approved family density exception, LDR Section 14.11.02(D)(7) to allow a parcel to be created through the family density exception process utilizing an easement, which would create one parcel with access from an easement twenty-five (25) wide in lieu of fifty (50) feet, and LDR Table 3.02.05 to allow the existing pole barn to be setback 7.87 feet from the proposed easement in lieu of twenty-five (25) feet, with the following conditions:

- 1. The property will not be split further through an administrative lot split process.
- 2. The proposed easement must not encroach into the wetland area.
- 3. The proposed access road (easement) must extend to within fifty (50) feet of the proposed dwelling/structure for compliance with Florida Fire Prevention Code 1:18.2.3.2.1.
- 4. Any impervious or semi-impervious surface used for the driveway improvement must be setback five (5) feet from the property line with a swale.

WRITTEN COMMENTS FILED: Supportive: -0- Concern: -0- Opposition: -0-

Case Manager: Janie Barrón, Senior Planner



Exhibit A Survey with proposed lot split

# Office of Building Services – Fire Comments



Office of Building Services

COUNTY

FLORIDA

Real Florida. Real Close. A 315 W. Main St. Tavares, FI 32778 P 352-343-9653 | F 352-343-9771 | C 352-636-5594 E dlarsen@lakecountyfl.gov | W www.lakecountyfl.gov

NOTE: Florida has a very broad public records law. Your email communications may be subject to public disclosure



### **CURRENT FUTURE LAND USE**





### **CURRENT ZONING**





## Final Development Order VAR-18-20-5 Hall Property

# A VARIANCE OF THE LAKE COUNTY BOARD OF ADJUSTMENT AMENDING THE LAKE COUNTY ZONING MAPS; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, Jordan Hawkins (the "Applicant") on behalf of Priscilla G. Hall Sheets and Landon H. Hawkins, as Trustees of the Priscilla G. Hall Revocable Trust Agreement dated August 20, 2015 (the "Owners") requested a variance to Lake County Land Development Regulations (LDR) Section 14.11.02(D)(1) to allow a parcel to be created through the family density exception process for a family member who was listed on the previously approved family density exception, LDR Section 14.11.02(D)(7) to allow a parcel to be created through the family density exception, LDR Section 14.11.02(D)(7) to allow a parcel to be created through the family density exception process utilizing an easement, which would create one parcel with access from an easement twenty-five (25) wide in lieu of fifty (50) feet, and LDR Table 3.02.05 to allow the existing pole barn to be setback 7.87 feet from the proposed easement in lieu of twenty-five (25) feet; and

WHEREAS, the subject property consists of 10.31 +/- acres and are located west of Sunset Drive in the Paisley area, in Section 02, Township 18 South, Range 26 East, having Alternate Key Numbers 2810408 and more particularly described as:

The South 1/2 of the South 1/2 of the Northwest 1/4 of the Southwest 1/4 of Section 2, Township 18 South, Range 26 East, Lake County, Florida, Less the West 25.00 feet thereof for road right-of-way.

**WHEREAS**, after giving notice of a hearing on the petition for a variance to the Lake County Land Development Regulations, including notice that the petition for a variance would be presented to the Board of Adjustment of Lake County, Florida, on March 8, 2018; and

**WHEREAS**, the Board of Adjustment reviewed the petition, staff report and any comments, favorable or unfavorable, from the public and surrounding property owners at a public hearing duly advertised; and

**WHEREAS**, on March 8, 2018, the Lake County Board of Adjustment approved the variance for the above property.

**NOW THEREFORE, BE IT ORDAINED** by the Board of Adjustment of Lake County, Florida, that:

- **Section 1. Terms:** The County Manager or designee shall amend the Official Zoning Map to reflect the approval of VAR-18-07-5 to allow a parcel to be created through the family density exception process for a family member who was listed on the previously approved family density exception, to allow a parcel to be created through the family density exception process utilizing an easement, which would create one parcel with access from an easement twenty-five (25) wide in lieu of fifty (50) feet, and to allow the existing pole barn to be setback 7.87 feet from the proposed easement in lieu of twenty-five (25) feet, with the following conditions:
  - 1. The property will not be split further through an administrative lot split process.
  - 2. The proposed easement must not encroach into the wetland area.

- 3. The proposed access road (easement) must extend to within fifty (50) feet of the proposed dwelling/structure for compliance with Florida Fire Prevention Code 1:18.2.3.2.1.
- 4. Any impervious or semi-impervious surface used for the driveway improvement must be setback five (5) feet from the property line with a swale.
- **Section 2. Severability:** If any section, sentence, clause, or phrase of this Ordinance is held to be invalid or unconstitutional by any court of competent jurisdiction, the holding will in no way affect the validity of the remaining portions of this Ordinance.

### Section 3. Effective Date. This Ordinance will become effective as provided by law.

ENACTED this 8<sup>th</sup> day of March, 2018.

EFFECTIVE March 8, 2018.

### BOARD OF ADJUSTMENT LAKE COUNTY, FLORIDA

Catherine Hanson, Chairman

### STATE OF FLORIDA COUNTY OF LAKE

The foregoing instrument was acknowledged before me this 8<sup>th</sup> day of March, 2018, by \_\_\_\_\_\_, who is personally known to me or who has produced \_\_\_\_\_\_, as identification and who did \_\_\_\_\_ or did not \_\_\_\_\_ take

an oath.

(SEAL)

Signature of Acknowledger